

POLICY 1.09

5-C I recommend that the Board approve development of the proposed revised Policy 1.09, entitled "Advisory Committees to the Board."

[Contact: Elizabeth McBride, PX47673; or Bruce Harris, PX48571.]

Development

CONSENT ITEM

- The proposed policy provide for the following changes regarding the Board's advisory committees.
 - Provides for a purpose and policy statement for the policy. See paragraphs 1 and 2.
 - Eliminates Board members and District staff membership on advisory committees. See deleted paragraphs 8 and 9.
 - Establishes consistent practices and procedures for all advisory committee in this governing policy as to:
 - The appointment, term and removal of committee members. See paragraph 4.
 - Procedures for committees meetings as to initial organizational meetings and the selection of chair and c-chair and establishment of meeting dates and time; annual organizational meetings in January; meeting agendas and minutes; quorum; meetings being subject to Sunshine Law; committee records beings subject to Public Records Law; committee members being subject to Ethics Laws; public participation; Superintendent designating staff for administrative support to committee; reports to Board; use of interactive video or telephone by committee members to attend meetings; and voting of committee members. See paragraph 5.
 - Requiring committee members, in communications to media or outside District, to not represent their personal actions, views, statements, etc. as those of the committee or Board, but to specifically state the statements or views are their own. See paragraph 6.
 - o Prohibits an advisory committee from obligating the Board from the payment of any funds; provides for the Office of General Counsel to serve as legal advisor to a Board advisory committee; and requires this policy and policy of advisory committee of the appointee be provided to the appointee. See paragraph 7.
 - Establishes that advisory committee decisions are recommendations which are not binding on the Board, and such recommendations must be submitted

5-C Board Report **July 27**, 2011 Page 2 of 11

to the Board for consideration and actions. See paragraph 8.

POLICY 1.09

ADVISORY COMMITTEES TO THE BOARD

Purpose. To provide guidelines for advisory committees established by the School Board of Palm Beach County (Board) to advise the Board on specific issues pertaining to Palm Beach County public schools.

- 2. Policy Statement. The Board believes that the Palm Beach County School
 District (School District) is strengthened when communities are actively engaged in
 the education process. In support of this belief, the Board is committed to
 providing opportunities for responsible community participation in the operation of
 the school system. Advisory committees provide one means to achieve this
 objective and allow interested community members to become more effectively
 involved in the educational process.
- 13 **4.** Establishment of Committees. Advisory committees may be created to 3. 14 advise the Board board on specific matters as determined by the Board which 15 require extensive study and discussion. All committees shall be created by written charter and no advisory committee charter shall conflict with the charter of er any 16 17 other advisory committee created to advise the board. This policy governs board 18 advisory committees unless a specific policy governing the committee contains contrary language, in which event the specific policy controls and supersedes this 19 20 policy. All charters shall include the following:
- 21 a. An explicit statement of the committee's mission or charge which establishes 22 the committee's advisory role.
- b. Uniform rules of parliamentary procedure, such as Roberts' Rules, under
 which the committee will conduct its meetings.
- b. Qualifications for membership and terms of membership on the committee, if the Board desires certain qualifications and/or experiences as a precondition for appointment to an advisory committee.
- 28 c. Other matters as determined by the Board. A provision which permits the board to modify or terminate the charter before its expiration date upon recommendation of the superintendent with stated cause.
- d. Procedure for appointment/reappointment of members.
- 32 e. Expiration date of the charter, if any.
- 33 4. **2.** Appointment, Term and Removal of Committee Members. The following

- provisions shall govern the appointment, term of office and removal of members to advisory committees, unless otherwise provided in such policy governing the advisory committee. Such committees shall be advisory only and committee members shall serve in a voluntary capacity. For charters which extend beyond one (1) year, the board, upon recommendation by the Superintendent, may review the viability of the charter.
- a. Appointment. Each member of the School Board shall designate an appointment to an advisory committee, or shall appoint a member(s) to an advisory committee consistent with this policy and any membership qualifications as specifically set out in the advisory committee's policy. The School Board will endeavor to appoint advisory committees representative of the diversity of the District.
- b. <u>Residency Requirement</u>. All advisory committee members shall be residents of Palm Beach County.

- C. Term of Office. A committee member who was appointed by a Board Member shall be entitled to remain a committee member as long as the appointing Board member serves on the Board, unless otherwise provided for in the advisory committee policy. However, the appointing Board member may exercise his/her discretion to remove such committee member at any time. The Board member shall address all pending vacancies in a reasonable period of time. A committee member may be reappointed by the appointing Board member or by a new Board member for that particular district. If a vacancy exists as to the position of an appointing Board member for a particular district or if the appointing member has been replaced by a new Board member for that particular district, the committee member appointed by that Board member may continue to serve as a voting member on the committee until and unless the new Board member for that district decides to remove that committee member at any time.
- d. <u>Compensation</u>. All members of advisory committees shall serve in a voluntary capacity and shall not be compensated for their services.
 - e. <u>Automatic Removal</u>. A committee member will be removed automatically should he or she miss three (3) consecutive regular meetings, unless, by request of the member, the Chair grants compassionate leave due to personal, business, or familial exigency, or other good cause. A periodic report will be made by the advisory committee chair to the Board by regarding the attendance of appointed committee members.
- 70 f. <u>Provision of Policies.</u> Upon adoption of this policy, advisory committee 71 members shall be provided with a copy of this policy and a copy of the 72 advisory committee policy. Upon the appointment of an individual(s)I to an

- 73 <u>advisory committee, the individual(s) shall be provided with a copy of this</u> 74 <u>policy and the advisory committee's charter policy.</u>
- 5. Advisory Committee Operations and Procedures. All advisory committees shall adhere to the following procedures for the conduct of committees meetings. Otherwise, the committees shall conduct their meetings in accordance with the parliamentary rules of Robert's Rules of Order, latest edition.
- a. <u>Organizational Meeting.</u> The committee shall, at its initial organizational meeting, select a chairperson <u>and co-chairperson</u>, and adopt standing rules which shall include meeting dates and times. <u>No standing rules shall be adopted which are contrary to this policy. Thereafter, each advisory committee shall hold an organizational meeting in January of each year.</u>
- b. <u>Meetings.</u> Advisory committees to the board shall meet at least once monthly, or as designated in the advisory committee policy. Additional meetings may occur as needed.
- 87 c. <u>Meeting Agendas and Minutes.</u>

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- i. To facilitate preparation for committee meetings, the agenda and backup materials should be available to members a week in advance of each regular meeting. Special meetings may be called by the committee chair. If a special meeting is called, the agenda and backup materials should be available upon calling and noticing the meeting, at least 48 hours in advance.
- ii. Copies of the approved minutes from all advisory committee meetings shall be forwarded regularly from the staff liaison to the Superintendent and Board members through Clerk of the School Board.
- 97 d. <u>Quorum. A quorum shall consist of 40% (rounded to the nearest whole number) of the existing advisory committee members.</u>
- e. <u>Subject to Sunshine Law.</u> All advisory committee meetings shall be subject
 to Florida's Government in the Sunshine Law as provided in § 286.011, F. S.
- 101 f. Subject to Public Records Law. All documents maintained as public records by persons in their capacity as advisory committee members are subject to public disclosure as required by Chapter 119, Fla. Stat., unless exempt under § 119.07, Fla. Stat. or other statutes.
- g. <u>Subject to Ethics, Chapter 112, F.S.</u> By accepting appointment to an advisory committee of the Board, each member agrees to be subject to and to comply with the conflict of interest rules in Chapter 112, Fla. Stat. and pertinent Opinions of the Florida Commission on Ethics. During the time a

- person is a voting member of an advisory committee, that committee member or any company in which the member may have a direct financial interest, shall not do business with the district, and shall not have a conflicting employment relationship with the district, as the committee member is subject to those standards within Fla. Stat. § 112.313, and relevant ethics opinions issued by the Florida Commission on Ethics.
- h. <u>Public Participation.</u> Absent permission from the Chair, public comment speakers may address the committee for no longer than three (3) minutes at the appropriate time. The committee, however, may vote to limit the time to a lesser amount due to the volume of speakers or the amount of time scheduled for a meeting. Otherwise, every advisory committee.
- i. <u>Correspondence to Board</u>. <u>Correspondence between the Board and its</u>
 121 <u>committees shall be conducted by the Board Chair</u>.
- 122 Staff Support for Committee. The Superintendent will designate a staff j. member to provide administrative support to the committee. This support staff 123 will be responsible for scheduling meetings, taking meeting minutes and 124 125 maintaining the records of the committee. Additional staff members may be 126 assigned to the advisory committee by the Superintendent as needed or requested by the advisory committee, to assist the members and answer 127 128 guestions. No voting committee member shall direct staff. Any requests for 129 services shall be directed to the Superintendent/designee or Board.

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- k. Reports. Reports of the findings, conclusions, or recommendations of advisory committees shall be made to the School Board, and Superintendent on an annual basis or more often if required. The committee will present reports to the Board that may include dissenting viewpoints. Whenever a recommendation of the committee on a substantive issue is reported to the Board and the recommendation was not unanimous, the basis for the majority and minority positions should be brought to the attention of the Board at the same Board meeting in which the recommendation was made.
- 138 I. Participation in Meetings Interactive Video or Telephonically. Advisory committee members may attend meetings and participate at meetings through 139 140 the use of an interactive video and/or telephone systems, as long as a quorum 141 of advisory committee members are physically present at the meeting. Voting 142 members of the committee may participate and vote by use of electronic 143 media technology to allow a member of the committee who is not physically 144 present to attend the meeting, in those instances where the committee member is confined to home or hospital due to illness or accident or in those 145 situations where the committee member's absence is due to a death or 146 147 serious illness of an immediate family member. Any other situations which cause a committee member to be absent from a meeting will require a vote by 148

- 149 <u>majority of the committee, based only on extraordinary circumstances as</u>
 150 <u>required by law, to allow the committee member to participate by the above</u>
 151 <u>referenced technology.</u>
- Voting of Committee Members. A unanimous vote will be considered if all 152 m. committee members voting (not abstaining due to potential conflict of interest) 153 audibly vote "yes", show by hands a "yes," or all those who are voting and 154 155 present have indicated a "yes" vote on the e-agenda system, or if they remain silent it will also mean consent (unless they abstained due to a potential 156 157 conflict of interest.) However, if a member votes "no' on the e-agenda, audibly, 158 or by a show of hands, it will then be considered a split vote. If a vote is evenly 159 tied for and against a measure, such tie vote shall defeat the measure. For 160 each vote, the Chair or acting chair shall announce the vote, and the names of 161 any member in dissent, after it is tabulated.
- 162 Guidelines for Communications outside the School District. The 163 Board encourages the free flow of ideas and opinions within advisory committees. However, members of the advisory councils or committees shall not represent their 164 165 personal actions, views, statements, etc., as those of the committee or the School Board. In communicating with the media, members of the general public, other 166 individuals or institutions, members must exercise caution to ensure that, unless 167 168 authorized by the committee, they specifically indicate that any expressed opinions 169 or views are, in fact, their own. Advisory committee members shall serve only in a voluntary capacity. All advisory committee members shall be residents of Palm 170 171 Beach County.

172 **7**. Other.

- a. Except as specifically authorized by the Board, advisory committees shall not obligate the Board for the payment of any funds.
- b. The Board office, with the cooperation of the staff liaison designated by the Superintendent shall ensure that all advisory committee members shall receive a copy of this policy and a copy of the advisory committee policy of the advisory committee to which the individual was appointed.

- 180 c. The Office of General Counsel shall serve as legal advisor to an advisory committee of the Board.
- 8. <u>Limitation of Advisory Committees</u>. The Board possesses certain legal powers and prerogatives, which cannot be delegated or surrendered to others.

 Recommendations of an advisory committee are not, therefore, binding on the Board and must be submitted to the Board for consideration and action.
- 186 Unless otherwise specified in the charter, a member who was nominated by a 187 board member shall be entitled to remain a committee member as long as the nominating board member serves on the board. However, the nominating board 188 member may exercise his/her discretion to remove such committee member at any 189 190 time. The board shall address all pending vacancies in a reasonable period of time. 191 A committee member may be reappointed on recommendation of the appointing person or entity, as approved by the board, unless the charter of the committee 192 193 provides otherwise. If a vacancy exists as to the position of an appointing Board member for a particular district, the Committee members appointed by that Board 194 195 member may continue to serve as voting members on the Committee until and unless the new Board member for that district decides to remove that Committee 196 197 member at any time.
- 198 6. Advisory committees should not be appointed to advise on matters requiring <u>a</u> decision by the board unless adequate time is available for a thorough study by the committee.
- 7. Upon the board's approval of nomination, the board shall appoint as voting members of advisory committees from names submitted by the superintendent, board members, or any other source the board deems appropriate as set forth in the committee's charter. If there are staff members on the committee, they shall constitute a minority of committee membership. Board members may serve in a non-voting capacity on advisory committees. The board atterney/designee may be invited to attend committee meetings and render legal advice.
- 8. Members of advisory committees should be representative of the entire community.
 A lay member shall serve as chair.
- 9. Members of advisory committees are subject to the conflict of interest rules in Chapter 112, Fla. Stat.
- 10. During the time a person is a voting member of an advisory committee, that committee member or any company in which the member may have a direct financial interest, shall not do business with the district, and shall not have a conflicting employment relationship with the district, as the committee member is subject to those standards within Fla. Stat. § 112.313, and relevant othics opinions issued by the Florida Commission on Ethics.

- All documents maintained as public records by persons in their capacity as committee members are subject to public disclosure as required by Chapter 119, F.
 S., unless exempt under Fla. Stat § 119.071 or other statutes.
- 12. All advisory committee meetings shall be subject to the open meeting Sunshine provisions of § 286.011, F. S.
- 13. The board shall appoint one of its members to provide liaison with and serve as a non-voting ex-officio member of each of its committees; however, all board members shall be encouraged to attend meetings of various committees at their convenience.
- 227 14. The superintendent shall appoint one or two staff members to serve as liaison 228 between the superintendent and board committees, and serve as non-voting ex-229 officio members. The person(s) serving in this capacity shall meet or 230 communication with committees, keep informed as to committee activities, provide 231 for the use of resources, and advise in the preparation of reports. The staff 232 member(s) shall report all committee activities directly to the superintendent. The 233 Superintendent shall designate staff to provide administrative support to the 234 committee. This support staff will be responsible for scheduling meetings, taking 235 meeting minutes and maintaining the records of the committee. Correspondence 236 between the board and its committees shall be conducted by the board chairman.
- 15. committee shall serve only as an advisory body. No voting committee member shall direct staff. Any requests for services shall be directed to the superintendent.
- 16. The board shall see that the public is made aware of the services and recommendations rendered by advisory committees as required by law.
- 241 17. Reports of the findings, conclusions, or recommendations of advisory committees
 242 shall be made to the School Board, superintendent and staff on an annual basis or
 243 more often if required.
- 18. The superintendent shall maintain a record of all existing advisory committees and their chairs.
- 19. Voting Members will be removed automatically should they miss three consecutive regular meetings, unless, by request of the member, the Chair grants compassionate leave due to personal, business, or familial exigency. A quarterly report will be made to the Board regarding the attendance of appointed committee members.
- 20. Under the following circumstance, voting Committee members may attend meetings and participate at meetings through the use of an interactive video and/or telephone systems, as long as a quorum of voting Committee members are physically present at the meeting. Voting members of the Committee may

- 255 participate and vote by use of electronic media technology to allow a member of 256 the Committee who is not physically present to attend the meeting, in those 257 instances where the Committee member is confined to home or hospital due to 258 illness or accident or in these situations where the Committee member's absence is 259 due to a death or serious illness of an immediate family member. Any other 260 situations which cause a Committee member to be absent from a meeting will 261 require a vote by majority of the Committee, based only on extraordinary circumstances as required by law, to allow the Committee member to participate by 262 263 the above referenced technology.
- 264 21. A unanimous vote will be considered if all Committee members voting (not 265 abstaining due to potential conflict of interest) audibly vote "yes", show by hands a "yes," or all those who are voting and present have indicated a "yes" vote on the e-266 267 agenda system, or if they remain silent it will also mean consent (unless they abstained due to a potential conflict of interest.) However, if a member votes "no" 268 269 on the e-agenda, audibly, or by a show of hands, it will then be considered a split 270 vote. If a vote is evenly tied for and against a measure, such tie vote shall defeat the measure. For each vote, the Chair or acting chair shall announce the vote, and 271 272 the names of any member in dissent, after it is tabulated.
- 273 STATUTORY AUTHORITY: Fla. Stat. §§ 1001.32(2); 1001.41(2); 1001.42(23);
- 274 1001.43(10)
- 275 LAWS IMPLEMENTED: Fla. Stat. §§ 286.011; 112.313; 218.415; 1001.32(2);
- 276 1001.41(1); 1001.43(2) & (10)
- 277 HISTORY: 02/18/72; 07/21/82; 02/4/98 (as Policy2.08); 02/25/2002 (as P-1.09); 8/27/08

5-C Board Report **July 27**, 2011 Page 11 of 11

Legal Signoff:		
The Legal Departm for development by		osed Policy 1.09 and finds it legally sufficient
Attorney	 Date	