

4-A Board Report January 16, 2013 Page 1 of 33

POLICY 6.14

4-A I recommend that the Board adopt the proposed revised Policy 6.14, entitled "Purchasing Department."

[Contact: Mike Burke, Sharon Swan, PX 48214.]

Adoption

CONSENT ITEM

- The Board approved development of this revised Policy at the development reading on November 7, 2012. The following changes were requested:
 - define the Superintendent's designee as the Chief Operating Officer and/or the Director of Purchasing in lines 257 and 258;
 - strike lines 290 and 291 as it is suggested that such authority is limited to General Counsel, not Superintendent;
 - o strike "designee" from line 303;
 - o strike "or his/her designee" from line 122 and 304; and
 - discuss Policy with the Office of the Inspector General and Construction Oversight Review Committee.
- This Policy has been revised to:
 - Update the policy to incorporate revisions to Florida Statutes and the State Board of Education Rules for Purchasing by School Boards. These revisions, among other things, include raising the threshold for purchases requiring competitive solicitation from \$25,000 to the amount established in State Board of Education Rule 6A-1.012(7) (currently \$50,000) and amending the time period from 10 to 30 days for when sealed bids, proposals, or replies received in response to a competitive solicitation become public information.
 - Add delegated authority for the Director of Purchasing in order to document the operational duties of this position.
 - Revise delegated authority as follows:
 - Clarifies the delegation of authority to staff to use the p-cards for certain purchases;

4-A Board Report January 16, 2013 Page 2 of 33

- Clarifies the delegation of authority to principals for purchases using school internal funds;
- Provides the procedure pursuant to Chapter 120, Florida Statutes, for filing formal bid protests;
- Revises the delegation of authority to the Superintendent or his/her designee (COO or Director of Purchasing) to \$500,000 for Invitations to Bid, Requests for Proposals, Invitations to Negotiate and certain purchases that are exempt from competitive solicitation. In the current Policy, the Superintendent has unlimited delegation of authority to approve purchases using Invitation to Bids and non-competed items and no authority for award of Requests for Proposals; and
- Adds ability to purchase from School Academies.
- Expands the provision relating to suspension/debarment of vendors to clarify the process.
- Clarify the option to use Environmentally Preferred Purchasing criteria in purchasing decisions.

4-A Board Report January 16, 2013 Page 3 of 33

POLICY 6.14

PURCHASING DEPARTMENT

2 3 1. **Purpose**

1

4 The Purpose of this Purchasing Policy is to provide for a uniform and systematic 5 method for purchasing acquiring and procuring commodities, such as products, 6 supplies, materials, and equipment, and contractual services, including 7 Professional Services, in an efficient, cost-effective manner in accordance with and 8 as permitted by applicable federal and state laws, Florida State Board of Education 9 Rules, School Board Policies, and administrative rules, procedures, and guidelines 10 that promote transparency and accountability in the expenditure of public funds and the use of public resources. The goal of this Policy is to assist School Board 11 12 members and School District of Palm Beach County employees in protecting the integrity of the contract award and procurement process, inspiring public 13 14 confidence in the process used to acquire commodities and contractual services, 15 and promoting fair, open, and non-discriminatory competition in a manner that 16 protects the School District's assets and ensures that the School District receives 17 the maximum value and quality when expending public dollars for a public purpose.

18 2. Applicability

19 This Policy shall govern the purchase of commodities and contractual services for the School Board through the use of a competitive solicitation, where required by 20 21 law or as determined to be in the best interest of the School District, and purchases which are specifically exempted by law from competitive solicitation, when those 22 23 commodities and contractual services are purchased using School Board general 24 funds, grant proceeds, or internal account funds held by individual schools. In 25 addition, the procedures set forth in this Policy, with the exception of Section 5 below, Sections 4 and 8-12 below shall apply to purchases made pursuant to 26 27 Policies 7.051 and 7.10.

28 3. Definitions

- a. <u>"Competitive solicitation" shall be defined to include purchases made through</u>
 the issuance of an invitation to bid (<u>"ITB"</u>), or request for proposals (<u>"RFP"</u>), or
 invitation to negotiate (<u>"ITN"</u>).
- b. <u>"Cone of Silence" shall refer to the period of time between the posting of the</u>
 <u>contents of a competitive solicitation and the posting of a Decision or Intended</u>
 <u>Decision with regard to that competitive solicitation.</u>
- 35 c. <u>"Contract procurement process" has the same meaning as "contract solicitation or award process" as used in section 120.57(3), Florida Statutes.</u>

38	source procurement, or other solicitation documents as permitted by law.
39 d. 40 41	"Decision or Intended Decision" as used in this Policy shall have the same meaning as in Uniform Rule 28-110.002(2), Florida Administrative Code, and shall mean:
42	i. <u>the notice of posting of the contents of a solicitation, including addenda;</u>
43 44	ii. <u>a determination that a specified procurement can be made only from a</u> single source;
45	iii. rejection of a response or all responses to a solicitation; or
46 47	iv. intention to award a contract as indicated by a posted solicitation tabulation or other written notice.
48 e. 49 50 51 52 53 54 55 56 57 58 59 60	"Environmentally Preferable Purchasing" (EPP), often referred to as "green purchasing" means commodities and services that have a lesser or reduced effect or harm health and the environment when compared with competing commodities or services that serve the same purpose. EPP may be used in the selection and acquisition of commodities and contractual services. The goal of EPP is to procure commodities and contractual services that most effectively minimize waste and negative environmental impact by evaluating criteria such as the vendor's method of manufacturing; use of recycled content in products; use of less harmful and non-toxic materials and processes; use of energy and water efficient products and processes; use of fuel efficient vehicles and equipment; use of natural resource and landscaping management; and use of renewable products, packaging, and delivery practices-; and reduces disposal cost.
61 f. 62 63 64 65 66 67 68 69 70 71 72 73 74	In proceedings involving bid protests of a Decision or Intended Decision arising out of the contract solicitation or award process, the terms "file" or "filing" shall mean received by the Director of Purchasing during normal business hours. Filing of a notice of protest or formal written protest petition is permitted via regular US mail, hand delivery, electronic mail, or facsimile transmission. A protestor who files a notice of protest or formal petition by electronic mail or facsimile transmission represents that the original physically signed document will be mailed to the Director of Purchasing immediately upon submission of the notice of protest or formal petition via facsimile or electronic mail. Any protestor who elects to file any document by electronic mail or facsimile transmission shall be responsible for any delay, disruption, or interruption of the signals and accepts the full risk that the document may not be properly filed with the Director of Purchasing, as a result. The filing date for a document transmitted by electronic mail or facsimile shall be the date the

This phrase includes procurements by ITB, RFP, ITN, approval of a single

4-A Board Report January 16, 2013 Page 5 of 33

- Director of Purchasing receives the complete document. The bond, however,
 cannot be transmitted via electronic mail or facsimile, but must be timely filed
 with the Director of Purchasing as required by this Policy.
- 78g.<u>"Information technology" shall have the same meaning as set forth in sSection</u>79282.0041(14), Florida Statutes.
- h. <u>"Invitation to bid" shall be defined as a written solicitation for competitive sealed bids. The invitation to bid is used when the School Board or designee is capable of specifically defining the scope of work for which a contractual service is required and/or when the School Board or designee is capable of establishing precise specifications defining the actual commodity or group of commodities required. A written solicitation includes a solicitation that is publicly posted.
 </u>
- i. <u>"Invitation to negotiate" shall be defined as a written solicitation for competitive</u>
 <u>sealed replies to select one or more vendors with which to commence</u>
 <u>negotiations for the procurement of commodities or contractual services. The</u>
 <u>invitation to negotiate is used when the School Board or designee determines</u>
 <u>that negotiations may be necessary for it to receive the best value. A written</u>
 <u>solicitation includes a solicitation that is publicly posted.</u>
- 93 "Professional Services" shall be defined, for the purpose of procuring j. commodities and non-construction related contractual services, to include, 94 95 without limitation, artistic services; academic program reviews; lectures by 96 individuals; auditing services not subject to sSection 218.391, Florida Statutes; 97 legal services, including attorney, paralegal, expert witness, court reporting, 98 appraisal. or mediator services; and health services involving examination, 99 diagnosis, treatment, prevention, medical consultation, or administration. For 100 the purposes of this Policy, Professional Services does not include those 101 services procured pursuant to section 287.055, Florida Statutes. The term 102 "Professional Services," as used in this Policy, does not include those services 103 procured pursuant to section 287.055, Florida Statutes.
- 104k.<u>"Proposer" includes those vendors submitting bids, proposals, or replies to a competitive solicitation.</u>
- 106 Ι. "Request for proposals" shall be defined as a written solicitation for 107 competitive sealed proposals. The request for proposals is used when it is not 108 practicable for the School Board or designee to specifically define the scope of 109 work for which the commodity, group of commodities, or contractual service is required; or the purchase is complex in nature and the School Board or 110 designee is requesting that a responsive, responsible vendor offers a solution 111 112 which will be evaluated by a set criteria set forth in the solicitation document. A written solicitation includes a solicitation that is publicly posted. 113

4-A Board Report January 16, 2013 Page 6 of 33

114 4. Delegation of Authority

115 As set forth below, the School Board has delegated limited authority to the Superintendent or his/her designee, the Director of Purchasing, Department Heads 116 117 or Directors, and School Principals relating to the purchase of the commodities and contractual services for the School District in compliance with applicable federal 118 and state laws, Florida State Board of Education Rules, School Board Policies, and 119 120 administrative rules, procedures, and guidelines. In addition, the School Board has 121 delegated certain authority to the Superintendent, Director of Purchasing, and the General Counsel or his/her designee with regard to handling matters relating to 122 123 Chapter 120, Florida Statutes.

124Any purchases not specifically delegated to the Superintendent or his/her125designee, the Purchasing Director, Department Heads or Directors, or School126Principals must be approved in advance by the School Board. No person, unless127specifically authorized to purchase commodities or contractual services under128School Board policies, may make any purchase or enter into any contract involving129the use of school or School District funds. Payment for any unauthorized purchase130may be the responsibility of the person placing the order.

131 a. <u>Department Heads or Directors</u>

- 132i.Department Heads or Directors shall use bid-awarded vendors approved
by the School Board or designee, where available unless otherwise
approved by the Director of Purchasing. Department Heads or Directors
are encouraged to may purchase commodities or services from industry-
certified School District Career and Professional Aacademies where
available.137
- 138ii.Authority is delegated to the Department Head or Director of each
department to contract for:
- 140A.contractual services, including Professional Services, in an amount141not to exceed two thousand five hundred dollars (\$2,500) per vendor142per fiscal year per department, and
- 143 B. commodities in an amount not to exceed one thousand dollars 144 (\$1,000) per vendor per day or for travel as authorized by Policy 6.01 when utilizing the School District issued Purchasing Card ("P-Card"), 145 146 with total monthly charges to the P-Card not exceeding the amount authorized by the Superintendent or designee Director of 147 148 Purchasing. The Director of Purchasing may approve the issuance of multiple P-Cards to certain departments, and. Department Heads or 149 150 Directors may delegate authority to use such additional P-Cards to 151 specific users within their departments up to the limits set forth above. 152

4-A Board Report January 16, 2013 Page 7 of 33

153 154 155		iii.	Department Heads or Directors may not divide the procurement of commodities or contractual services so as to avoid the delegated monetary threshold requirement.
156	b.	<u>Sch</u>	nool Principals
157 158 159 160 161		i.	Principals shall use bid-awarded vendors approved by the School Board or designee, where available unless otherwise approved by the Director of Purchasing. Principals are encouraged to may purchase commodities or services from industry-certified School District Career and Professional Aacademies where available.
162 163		ii.	Authority is delegated to the Principal of each school center to contract for:
164 165 166			A. <u>contractual services, including Professional Services, in an amount</u> <u>not to exceed two thousand five hundred dollars (\$2,500) per vendor</u> <u>per fiscal year per school.;</u>
167 168 169 170 171 172 173 174 175			B. <u>commodities in an amount not to exceed one thousand dollars</u> (\$1,000) per vendor per day or for travel as authorized by Policy 6.01 when utilizing the School District issued P-Card, with total monthly charges to the P-Card not exceeding the amount authorized by the Superintendent or designee. The Director of Purchasing may approve the issuance of multiple P-Cards to certain Principals, and Principals may delegate authority to use such additional P-Cards to specific users within their school centers up to the limits set forth above;
176 177 178 179			C. <u>In addition to the authority delegated above, the Principal shall also</u> <u>have authority to purchase additional commodities and contractual</u> <u>services which are to be paid from the internal funds of the school as</u> <u>follows:</u>
180 181 182			I. for commodities when the total amount purchased does not exceed ten thousand dollars (\$10,000) per vendor per fiscal year; and
183 184			II. <u>for commodities and contractual services, without limitation as to</u> <u>the amount, for the following:</u>
185 186			a. <u>graduation supplies and yearbooks in accordance with</u> Policy 6.19;
187			b. <u>class pictures;</u>

4-A Board Report January 16, 2013 Page 8 of 33

188			c. <u>class rings;</u>
189			d. <u>prom;</u>
190			e. <u>homecoming</u>
191			f. <u>dances:</u>
192			g. Project Graduation; and
193 194 195			 h. <u>fundraising projects and activities meeting the requirements</u> of Policy 2.16 (i.e. marathon fundraisers, student sales of goods, etc.).
196 197 198 199 200 201 202 203 203		<u>ve</u> <u>st</u> <u>(</u> <u>cc</u> <u>p</u> <u>m</u> <u>a</u>	n such cases where the School Board or designee has not approved a endor for the commodities or contractual services needed, the Principal hall make purchases exceeding two thousand five hundred dollars \$2,500), to the extent authority has been delegated above, using ompetitive quotes, when practicable, except for Professional Services, rofessional memberships, educational services, and copyrighted naterials, as set forth in State Board of Education Rule 6A-1.012 or other pplicable laws. The purchase Quotes shall be based upon lowest price uote or selection criteria developed by the Principal.
205 206			Principals may not divide the procurement of commodities or contractual ervice so as to avoid the delegated monetary threshold.
207	C.	<u>Direct</u>	tor of Purchasing
208 209 210		D	The School Board designates the Purchasing Department as the School District's official purchasing agent, and accordingly, authority is delegated the Director of Purchasing to:
211 212 213 214 215		A	<u>determine the appropriate and most cost-effective purchasing</u> <u>method of contract procurement, including competitive solicitations,</u> <u>direct negotiations, and/or methods that allow the School District to</u> <u>take advantage of value discounts and special pricing agreements,</u> <u>where appropriate;</u>
216 217 218		В	 approve the evaluation criteria for procuring commodities and contractual services, including any preference required or allowable by law or School Board policy:
219 220 221		С	C. <u>oversee the competitive solicitation process in collaboration with the School District end-user to include receiving formal information through Requests for Information when needed; creating the second sec</u>

4-A Board Report January 16, 2013 Page 9 of 33

222				competitive solicitation document; approving the specifications,
223				terms, and conditions, which may include using Environmentally
224				PreferablePurchasing methods when such methods are generally
225				used throughout the industry for procuring the particular commodity
226				or service for evaluating the product to determine if the product
227				meets the District's needs, for educational purposes, or when it has
228				been determined that EPP will allow the School Board to receive the
229				maximum value over the life of the School Board's ownership and/or
230				use of the product or service; selecting members of the evaluation
231				committee/team; and receiving, opening, tabulating, and evaluating
232				proposals, responses, bids, and replies in accordance with the
233				provisions of this Policy;
024			D	reactive and presses any and all nations of protect and formal written
234			D.	receive and process any and all notices of protest and formal written
235				protests for the purpose of determining whether the notices or written
236				protests are timely and have a timely and properly posted bond;
237				hold the informal resolution meeting as required by Chapter 120,
238				Florida Statues, dismiss any invalid bid protests as determined by
239				the Office of General Counsel; and report any valid bid protests to
240				the School Board at least quarterly;
241			E.	approve and issue purchase orders for purchases made in
242				accordance with this Policy;
243			F.	track ITB, ITN, RFPs, and other Board-awarded contracts to ensure
244				that the amount of funds encumbered by purchase orders released
245				does not exceed the budgeted funds approved by the School Board;
246			G.	oversee negotiations with vendors when appropriate:
2.0			•	
247			Н.	oversee the P-Card Program;
248			Ι.	provide purchasing oversight of the Supply and Redistribution
249				Warehouse and Mailroom;
,				
250			J.	prepare and execute Certificates of Entitlements for the purpose of
251				tax savings as required by section 212.086(6), Florida Statutes and
252				Rule 12A-1.094, Florida Administrative Code; and
253			K.	approve and issue purchase orders for Direct Material Purchases for
254				the purpose of tax savings as allowed by section 212.086(6), Florida
255				Statutes and Rule 12A-1.094, Florida Administrative Code.
256	ام	C		ton don't/Decimac
256	d.	<u>Sup</u>	perint	tendent/Designee
257		i.	<u>Auth</u>	nority is delegated to the Superintendent or his/her designee (Chief

258	<u>Opera</u>	ting Officer or Director of Purchasing only) to:
259 260 261	S	pprove contracts for departments and schools for Professional ervices in an amount in excess of two thousand five hundred ollars (\$2,500) and up to ten thousand dollars (\$10,000);
262 263 264 265 266	ir (<u>(</u> fo	pprove contracts for commodities and contractual services, not icluding Professional Services, up to five hundred thousand dollars (\$500,000) per vendor per fiscal year, except where specifically set orth herein. A monthly report of such purchases must be provided to the School Board.:
267 268 269 270		eject any or all proposals, responses, bids, or replies to any ompetitive solicitation and re-compete or purchase the required ommodities or contractual services in any manner authorized by his Ppolicy-; and
271 272		pprove purchases of the following commodities and contractual ervices without limitation as to the amount:
273	I.	emergency purchases as defined in this Ppolicy;
274	II	regulated utilities or government-franchised services;
275	II	I. media advertisements (newspaper, radio, television, etc.);
276	IV	/. subscription services:
277 278 279	V	 professional association fees or membership dues for educational or non-profit organizations that serve the needs of the School District;
280 281	V	I. <u>Florida Department of Law Enforcement for Level II screenings</u> of employees and vendors;
282 283	V	II. <u>travel expenditures and reimbursements in compliance with</u> Policy 6.01 and Chapter 112, Florida Statutes; and
284	V	III. <u>postage.</u>
285 ii. 286 287	Chapt	rity is delegated to the Superintendent to handle matters relating to er 120, Florida Statutes, Administrative Proceedings, including istrative hearings:
288 289		uling on motions to extend the deadline for filing a formal written rotest or other petitions for administrative hearing;

4-A Board Report January 16, 2013 Page 11 of 33

290 291			₽	 <u>conducting or otherwise arrange for the conducting of informal</u> <u>proceedings</u>;
292 293 294			B	C. referraling of formal written protests or other petitions for administrative hearings pursuant to sSection 120.57(3), Florida Statutes, to the Division of Administrative Hearings (DOAH);
295 296 297			C	Đ. <u>enteringry of orders determining whether a formal written protest, or</u> <u>other petition for administrative hearing is timely and appropriately</u> <u>filed or meets required pleading requirements;</u>
298 299 300 301			C	E. <u>enteringry of final orders approving or rejecting administrative actions</u> <u>related to settlements, withdrawn petitions, voluntary case closures,</u> <u>and other undisputed procedural matters associated with the</u> <u>initiation or closure of administrative proceedings; and</u>
302			E	E. <u>executinge final orders following SchoolGoverning Board action.</u>
303		e.	<u>Gene</u>	al Counsel/Designee
304 305 306			fc	uthority is delegated to the General Counsel or his/her designee for the ollowing matters relating to Chapter 120, Florida Statutes, Administrative roceedings, including administrative hearings:
307 308			А	. <u>ruling on motions to extend the deadline for filing a formal written</u> protest or other petitions for administrative hearing;
309 310			B	. <u>conducting or otherwise arrange for the conducting of informal</u> <u>proceedings;</u>
311 312 313			C	 referring of formal written protests or other petitions for administrative hearings pursuant to section 120.57(3), Florida Statutes, to the Division of Administrative Hearings (D.O.A.H.);
314 315 316			C	 <u>entering of orders determining whether a formal written protest, or</u> <u>other petition for administrative hearing is timely and appropriately</u> <u>filed or meets required pleading requirements;</u>
317 318 319 320			E	. <u>entering of final orders approving or rejecting administrative actions</u> related to settlements, withdrawn petitions, voluntary case closures, and other undisputed procedural matters associated with the initiation or closure of administrative proceedings; and
321			F	executing final orders following School Board action.
322	5.	<u>Pur</u>	chasin	g Methods. The School Board or its designee shall purchase

4-A Board Report January 16, 2013 Page 12 of 33

- 323 <u>commodities and contractual services as set forth below. Such purchases shall not</u>
 324 <u>exceed the applicable appropriation in the School Board budget for each fiscal year</u>
 325 and the funds for such purchases shall not be otherwise encumbered.
- 326a.Competitive Solicitation. The School Board or its authorized designee may
approve contracts resulting from competitive solicitations where required by
law or when in the best interest of the School District. Such contracts in excess
of five hundred thousand dollars (\$500,000) per vendor per fiscal year must be
submitted to the School Board for approval.
- Request for Proposals (RFP). Except as authorized by law or rule, 331 i. 332 proposals shall be requested from three (3) or more sources for 333 commodities and contractual services exceeding the amount established 334 in Rule 6A-1.012(7), Florida Administrative Code. The contract may not 335 be divided so as to avoid this monetary threshold. In awarding to a 336 Proposer pursuant to a Request for Proposals, the School Board or its 337 authorized designee may award to one or more responsive, responsible 338 Proposers in accordance with the selection criteria published in the 339 Request for Proposals.
- 340 ii. Invitation to Bid (ITB). Except as authorized by law or rule, ITBs or 341 reverse auctioning bids shall be requested from three (3) or more sources 342 for commodities and contractual services when requisitioning any item or 343 group of similar items exceeding the amount established in Rule 6A-1.012(7), Florida Administrative Code. The contract may not be divided so 344 345 as to avoid this monetary threshold. In acceptance of responses to ITBs 346 or bids through reverse auctioning, the School Board or its authorized 347 designee shall accept the lowest bid from a responsive and responsible 348 bidder meeting all specifications, terms, and conditions published in the ITB. In the alternative, the School Board or its authorized designee may 349 award to the responsive, responsible bidder offering the lowest cost as 350 351 the primary awardee and the next responsive, responsible bidder offering 352 the next lowest cost as an alternate awardee(s) meeting all specifications, 353 terms, and conditions. Nothing herein is meant to prevent multiple awards to the responsive and responsible bidders when such multiple 354 355 awards are clearly stated in the bid solicitation documents.
- 356 iii. Invitation to Negotiate (ITN). When procurement for commodities and 357 contractual services exceeding the amount established in Rule 6A-358 1.012(7), Florida Administrative Code, is not practicable by an ITB or an 359 RFP, the Superintendent or his/her designee may solicit competitive 360 sealed replies to determine the best method for achieving specific goals 361 or solving a particular problem and select one or more vendors with which 362 the School Board's authorized designee may negotiate a contract in order 363 to receive the best value based upon objective factors that may include,

364

but are not limited to, price, quality, design, and workmanship.

- 365b.Alternate Source Contracting. The School Board or its designee may366purchase commodities or contractual services from contracts that have been367awarded by another governmental agency, by a group of governmental368agencies, or as a participant of a group of governmental agencies as allowed369by law and when in the best interest of the School District. Such contracts in370excess of five hundred thousand dollars (\$500,000) per fiscal year must be371submitted to the School Board for approval.
- 372 i. Department of Management Services. As required by sSection 373 1001.42(12)(j), Florida Statutes, the School Board or its authorized 374 designee shall receive and give consideration to the prices available to it 375 under rules of the Department of Management Services, Division of Purchasing. The School Board or its designee may use prices established 376 377 by the Division of Purchasing through its state purchasing agreement 378 price schedule under the same conditions for use imposed on state 379 agencies:
- 380 Other Agency or Ggroup of Agencies. The School Board or its ii. 381 authorized designee may make purchases at or below the specified 382 prices from contracts awarded by other city or county governmental 383 agencies, other district school boards, community colleges, federal 384 agencies, public or governmental agencies of any state, state university 385 systems, or from cooperative, interlocal, or pooled bid agreements, when 386 the Proposer will permit purchases by the School Board at the same 387 terms, conditions, and prices (or below such prices) awarded in such 388 contract, and such purchases are to the economic advantage of the 389 School Board-.
- iii. Pool Purchases. The School Board or its authorized designee may purchase school buses, equipment, and related contractual needs and supplies through the pool-purchase provisions of section 1006.27, Florida Statutes; and;
- 394iv.Purchasing Consortium. The School Board shall enter into interlocal
agreements as provided in section 163.01, Florida Statutes, to establish
school district consortium and maximize purchasing power for
commodities and contractual services. A consortium may be nationwide,
statewide, or regional, as appropriate to achieve the lowest cost. The
Director of Purchasing shall provide the School Board with a monthly
report of any purchases made through a Purchasing Consortium;.
- 401 c. <u>Direct Negotiation</u>
- 402 i. <u>The School Board or its authorized designee may approve contracts</u>

4-A Board Report January 16, 2013 Page 14 of 33

403 using direct negotiations where allowed by law and when in the best interest of the School District. An Invitation to Negotiate (ITN) may be 404 405 used to determine the vendor or vendors with which to begin negotiations. Such contracts in excess of five hundred thousand dollars (\$500,000) per 406 407 vendor per fiscal year shall be adequately documented to ensure the 408 proposed contract is in the best interest of the School District and must be 409 submitted to the School Board for approval, with the exception of 410 emergency purchases which will be ratified as indicated herein and regulated utilities or government-franchised services. 411

412 413 414

415

416

417

418 419

420

421

422

423

424

425

426

- A. <u>Finding of No Acceptable Firm Proposal or Less than Two</u> <u>Responsive Proposals</u>. Where competitive solicitations have been requested in the manner prescribed by this Policy, and the School <u>Board, through the Director of Purchasing, makes a specific finding</u> in writing that:
- no valid or acceptable firm proposal has been received within the prescribed time, the Director of Purchasing may enter into negotiations with suppliers of such commodities and contractual services; or
 - II. <u>ifless than two responsive proposals for commodity or contractual services wereare received, the Director of Purchasing, may negotiate on the best terms and conditions or decide to reject all proposals. The Director of Purchasing shall document the reasons that negotiating terms and conditions with a particular Proposer is in the best interest of the School District in lieu of re-soliciting proposals.</u>
- 428 ii. Competitive Solicitation Waived or Not Required. As provided in State 429 Board of Education Rule 6A-1.012, Florida Administrative Code; section 430 1010.04(4)(a), Florida Statutes; or other laws, in addition to the methods 431 described above, the School Board or its authorized designee may 432 purchase commodities and contractual services without 433 solicitingrequesting competive proposals, bids, or replies from three or 434 more sources, as set forth below:
- 435 A. Less than the amount established in Rule 6A-1.012(7), Florida 436 Administrative Code of Funds Expended. For purchases where 437 less than the amount established in Rule 6A-1.012(7), Florida Administrative Code of Funds will be expended, the School Board, 438 439 the Superintendent or his/her designee, Department Heads or 440 Directors, and/or School Principals may make and/or approve 441 purchases of the commodities and contractual services in compliance with applicable federal and state laws.; Florida Board of 442

4-A Board Report January 16, 2013 Page 15 of 33

- 443Education Rules; School Board Policies; administrative rules,444procedures, and guidelines; and this Policy.
- 445Competitive quotes shall be requested from three (3) or more446sources for commodities and contractual services when447requisitioning any item or group of similar items exceeding two448thousand five hundred dollars (\$2,500) except as exempted by State449Board of Education Rule 6A-1.012, Florida Administrative Code or450other applicable laws.
- 451 Β. Information Technology. The School Board, when acquiring, 452 whether by purchase, lease, lease with option to purchase, rental or 453 otherwise, information technology, as defined in section 454 282.0041(14), Florida Statutes, may make any acquisition through the competitive solicitation process as described herein or by direct 455 456 negotiation and contract with a vendor or supplier, as best fits the 457 needs of the School District as determined by the Director of 458 Purchasing. The Director of Purchasing shall document in writing the 459 reasoning for concluding that direct negotiation instead of 460 competitive solicitation is in the best interest of the School District.
- 461 Risk Management. The School Board may, except as otherwise C. 462 required by lawstatute, utilize the competitive solicitation process or 463 enter into direct negotiations and contract with a vendor or supplier that best meets the needs of the School District when acquiring 464 465 insurance, entering risk management programs, or contracting with 466 third party administrators. An exception to this option is for The 467 purchase of employee group insurance that must be competitively selected in accordance with section 112.08, Florida Statutes. 468
- 469 Educational Services/Copyrighted Materials. The School Board or D. 470 its authorized designee may purchase educational services and any 471 type of copyrighted materials including, without limitation, educational 472 tests, textbooks, printed instructional materials, computer software, 473 films, filmstrips, videotapes, dvds, disc or tape recordings, digital 474 recordings, or similar audio-visual materials, and for library and reference books, and printed library cards where such materials are 475 476 purchased directly from the producer or publisher, the owner of the 477 copyright, an exclusive agent within the state, a governmental 478 agency, or a recognized educational institution.
- 479 E. PRIDE/RESPECT. The School Board or its authorized designee may 480
 480
 481
 482
 E. PRIDE/RESPECT. The School Board or its authorized designee may purchase commodities and contractual services from PRIDE (Prison Rehabilitative Industries and Diversified Enterprises, Inc.) or RESPECT (Florida's preferential purchasing program for individuals

483		with disabilities), as authorized by Florida Statutes.
484	F.	Regulated Utilities. The School Board or its authorized designee
485	••	may contract for regulated utilities or government-franchise services.
100		
486	G.	Grant or Law. The School Board or its authorized designee may
487		enter into a contract where state or federal law, a grant, or state or
488		federal agency contract prescribes with whom the School Board
489		must contract or if the rate of payment is established during the
490		annual appropriation process.
491	Н.	Professional Services. The School Board or its authorized
492		designee may purchase Professional Services as set forth herein.
493	I.	Sole Source. When School District's Director of Purchasing believes
494		that commodities or contractual services are available only from a
495		single source, the Director of Purchasing shall electronically or
496		otherwise publicly post a description of the commodities or
497		contractual services sought for a period of at least seven (7)
498		business days. The description must include a request that
499		prospective vendors provide information regarding their ability to
500		supply the commodities or contractual services described. If it is
501		determined in writing by the Director of Purchasing, after reviewing
502		any information received from prospective vendors, that the
503		commodities or contractual services are available only from a single
504		source, the Director of Purchasing shall provide notice of the
505		Decision or Intended Decision to enter a single source contract in the
506		manner specified in section 120.57(3), Florida Statutes, and may
507		negotiate on the best terms and conditions with the single source
508		<u>vendor.</u>
509	J.	Emergency Purchases. The School Board or its designee may
510		dispense with requirements for competitive solicitations for the
511		emergency purchase of commodities or contractual services when
512		the Superintendent determines in writing that an immediate danger to
513		the public health, safety, or welfare or other substantial loss to the
514		school district requires emergency action. After the Superintendent
515		makes such a written determination, the Director of Purchasing may
516		proceed with the procurement of commodities or contractual services
517		necessitated by the immediate danger, without requesting
518		competitive solicitations. However, such an emergency purchase
519		shall be made by obtaining pricing information from at least two
520		prospective vendors, which must be retained in the contract file,
521		unless the Superintendent determines in writing that the time
522		required to obtain pricing information will increase the immediate

4-A Board Report January 16, 2013 Page 17 of 33

- 523danger to the public health, safety, or welfare or other substantial524loss to the school district. The Superintendent shall seek ratification525of this purchase by the School Board at the next regularly scheduled526business meeting.
- 527K.Food Service.In compliance with Rule 5P-1.003, Florida528Administrative Code and Policy 6.17, the School Board may exempt529food products, except milk, from the bid requirements of Rule 6A-5301.012, Florida Administrative Code.531following conditions:
 - I. <u>the Superintendent or designee has made a finding that no valid</u> or acceptable firm bid has been received within the prescribed time; or
- 535II.the Superintendent or designee has made a finding that an
emergency situation exists and may enter into negotiations with
suppliers of milk and shall have the authority to execute
contracts under whatever terms and conditions as the
Superintendent or designee determines to be in the best interest
of the school system.
- 541L.Maintenance/Service/Warranty. The School Board or its designee542may award contracts for maintenance and/or service contracts, on543various types of technical equipment, that are offered and/or supplied544only by the original manufacturer or its representative, or that are545required to maintain the integrity of the manufacturer's warranty, or546that are part of the manufacturer's rental/lease/lease purchase547agreement terms and conditions.
- 548 6. Online and Electronic Procurement and Notice

532

533

- 549a.On-line Solicitations. The Director of Purchasing may utilize a third-party on-
line system to post solicitations, including addenda; descriptions of
commodities or contractual services believed to be available only from a single
source; and notices of Decisions or Intended Decisions, and to receive
responses, bids, and replies from Proposers.
- 554 b. Purchasing Card. The Superintendent or his/her designee may utilize 555 procurement cards, to purchase commodities and contractual services as 556 deemed to be in the best interest of the District and consistent with School 557 Board Policy. Selected staff will be eligible to use a P-Card upon approval by the Superintendent/ or his/her_designee of the prospective user's signed 558 559 Purchasing Card Application (PBSD 2076) and Cardholder Acceptance Guidelines and Contract (PBSD 2077), which contain the appropriate-use 560 561 standards and procedures. Pursuant to PBSD 2077, each user shall

4-A Board Report January 16, 2013 Page 18 of 33

- 562acknowledge, by signing the Application and Acceptance Guidelines and563Contract, that the user must reimburse the District for any misuse of the564purchasing card and that a violation of those standards and procedures will be565cause for discipline up to and including termination.
- 566 Advance Payments. To ensure adequate protection to the School District that 7. 567 goods and contractual services will be provided, advanced payment for goods and 568 contractual services is discouraged. With adequate safeguards, however, to 569 ensure that the commodities or contractual services will be provided, the School 570 Board may approve advance payments for contracts requiring School Board 571 approval: the Superintendent or his/her designee may approve advance payments 572 for contracts requiring his/her approval; and the Director of Purchasing may 573 approve advance payments for all other contracts: as follows:
- 574a.for maintenance agreements, software license agreements, subscriptions,
contracts to reserve space, and certain other commodities, when advance
payment will result in a savings to the School District equal to or greater than
the amount the School District would earn by investing the funds and paying in
arrears, or where those items are essential to the operation of the School
District and are available only if advance payment is made; or
- 580 b. <u>in accordance with Policy 6.01 regarding certain employee travel expenses.</u>
- 581 8. Integrity of the Award Process
- 582 From the time the ITB, RFP, ITN, or other competitive solicitation is posted and a. the time a Decision or Intended Decision is posted, potential Proposers and 583 584 employees, representatives, partners, director, officers, or other individuals 585 acting on behalf of the Proposer, shall be prohibited from lobbying any School 586 District employee, Member of the School Board, Member of a School District 587 Advisory Committee that may evaluate the awarded contract, or person 588 selected to evaluate or recommend selection of the awarded Proposer. 589 Lobbying in violation of this Policy or the School Board's Lobbying Policy 590 during the Cone of Silence shall result in rejection/disgualification of the 591 Proposer from award of a contract arising out of the ITB, RFP, ITN, or other 592 competitive solicitation. Further, in order to protect the integrity of the award 593 process, all questions regarding the ITN, RFP, ITB, or other competitive 594 solicitation must be directed to the Purchasing Department staff who will 595 respond in writing and post such response for to ensure that all vendors to 596 receive the same information during the Cone of Silence.
- 597b.After the Decision or Intended Decision is posted, any persons including598Proposers, or those acting on behalf of the Proposers, may discuss with any599Board Member the merits of any ITB, RFP, ITN, or other competitive600solicitation on which School Board action may be taken. Members of the

4-A Board Report January 16, 2013 Page 19 of 33

- 601School Board shall disclose any ex-parte communications in accordance with602section 286.0115, Florida Statutes. Such disclosure shall be made before or603during the public meeting at which time a vote will be taken on the award of a604contract.
- 605c.Sealed bids, proposals, or replies received in response to a competitive
solicitation are exempt from section 119.07(1), Florida Statutes and section
24(a), Article I of the State Constitution until such time as the School Board or
authorized designee provides notice of a Decision or Intended Decision or until
thirty (30) days after opening the bids, proposals, or final replies, whichever is
earlier.
- 611 d. Any portion of a meeting at which a negotiation with a Proposer is conducted pursuant to a competitive solicitation, at which a Proposer makes an oral 612 presentation as part of a competitive solicitation, or at which a Proposer 613 614 answers questions as part of a competitive solicitation is exempt from section 615 286.011, Florida Statutes, and section 24(b), Art. I of the State Constitution. Any portion of an evaluation committee meeting at which negotiation 616 617 strategies are discussed is exempt from section 286.011, Florida Statutes, and 618 section 24(b), Art. I of the State Constitution. A complete recording shall be 619 made of any portion of an exempt meeting. No portion of the exempt meeting 620 may be held off the record.
- 9. Protests Arising from the Contract Solicitation or Award Process. This section
 implements section 120.57(3), Florida Statutes and Fla. Admin. Code Chapter 28 110, Florida Administrative Code.
- 624 a. School District's Notice of Decision or Intended Decision. Pursuant to 625 section 120.57(3), Florida Statutes, the Director of Purchasing shall post 626 notice of a Decision or Intended Decision concerning a solicitation or contract 627 award arising out of the contract solicitation or award process by electronic 628 posting. "Electronic posting" or "electronically post" means the noticing of 629 solicitations, agency decisions or intended decisions, or other matters relating 630 to procurement on a centralized Internet website designated for this purpose. 631 This notice shall contain the following statement: "Failure to file a protest within 632 the time prescribed in section 120.57(3), Florida Statutes, or failure to post a bond or other security required by law within the time allowed for filing a bond 633 634 shall constitute a waiver of proceedings under Chapter 120, Florida Statutes."
- b. <u>Notice of Protest</u>. In a contract procurement process, any person who is adversely affected by the agency Decision or Intended Decision and intends to protest the Decision or Intended Decision, shall file a notice of protest in writing with the Director of Purchasing within seventy-two (72) hours after the posting of the notice of Decision or Intended Decision. With respect to a protest of the terms, conditions, and specifications contained in a solicitation.

4-A Board Report January 16, 2013 Page 20 of 33

641 642 643 644		rep or a	lies, amer	g any provisions governing the methods for ranking bids, proposals, or awarding contracts, reserving rights of further negotiation, or modifying ading any contract, the notice of protest shall be filed in writing within two (72) hours after the posting of the solicitation.
645 646 647		i.	per	otice of protest should not be filed before the seventy-two (72) hour iod begins. The seventy-two (72) hour period begins upon posting of Decision or Intended Decision.
648 649 650 651 652 653 654		ii.	<u>Der</u> <u>per</u> <u>Dis</u> by s pro	e notice of protest must be actually received by the Purchasing partment before the seventy-two (72) hour period expires. The 72-hour iod excludes Saturdays, Sundays, and holidays when the School trict administrative office is closed. The 72-hour period is not extended service of the notice of protest by mail. Failure to timely file a notice of test shall constitute a waiver of proceedings under this section and tion 120.57(3), Florida Statutes.
655 656 657		iii.	any	e notice of protest shall identify the procurement by number and title or other language that will clearly enable the School District to identify it: to shall state that the person intends to protest the decision.
658 659 660 661 662	C.	<u>ten</u> the Poli	(10) form icy a	Written Protest. The protestor shall file a formal written protest within days after the date the notice of protest is filed. Failure to timely file hal written protest shall constitute a waiver of proceedings under this nd section 120.57(3), Florida Statutes. The ten (10) day period for filing ion is not extended by service of the petition by mail.
663		i.	<u>The</u>	e formal written protest shall be a petition that:
664 665			A.	states with particularity the facts and law upon which the protest is based;
666 667 668			В.	contains all the information specified in F.A.C. Rule 28-106.201(2), Florida Administrative Code and Rule 28-106.301(2), Florida Administrative Code:
669 670 671			C.	is substantially in the form of petition set forth in F.A.C. Rule 28- 110.004(2), Florida Administrative Code, naming "The School Board of Palm Beach County, Florida" as the Respondent; and
672 673 674 675			D.	should include a request for a hearing involving disputed issues of material fact; or, if the relevant facts are not in dispute, the petition should so allege and request a hearing not involving disputed issues of material fact.
676		ii.	<u>Pur</u>	suant to F.A.C. Rule 28-110.004(1), Florida Administrative Code, if the

4-A Board Report January 16, 2013 Page 21 of 33

- 677formal written protest is filed in proper form within the seventy-two (72)678hour period for filing a notice of protest, the formal written protest will also679constitute the notice of protest, and all time limits applicable to a notice of680protest are waived and the time limits relative to formal written protests681shall apply.
- iii. Posting the Bond. The party protesting the bid specification or recommended award shall be required to post a bond in a form consistent with Rule 28-110.005(2), Florida Administrative Code and timely submit that bond to the School District Purchasing Department.
- 686 Bond: Commodities (Other than Lease of Space) and Contractual iv. 687 Services (Including Professional Services and Insurance). Any 688 person who files an action protesting a Decision or Intended Decision 689 pertaining to a solicitation or contract award shall post with the Director of 690 Purchasing, at the time of filing the formal written protest, a bond secured 691 by an acceptable surety company in Florida, payable to "The School Board of Palm Beach County, Florida" in an amount equal to one percent 692 693 (1%) of the School District's estimate of the dollar value of the proposed 694 contract.
- 695 Α. The School District shall provide the estimated contract amount to 696 the protestor within seventy-two (72) hours (excluding Saturdays, 697 Sundays, and holidays when the School District administrative office is closed) after the filing of the notice of protest. The estimated 698 699 contract amount is not subject to protest under this Policy or section 700 120.57(3), Florida Statutes. This information may be provided as part of the Decision or Intended Decision documents. In lieu of a bond, 701 702 the Director of Purchasing may accept a cashier's check, official 703 bank check, or money order in the amount of the bond.

704

705

706

- B. <u>The bond shall be conditioned upon the payment of all costs and charges which may be adjudged against the protestor in the administrative hearing in which the action is brought and in any subsequent appellate court proceeding.</u>
- 708 C. If, after completion of the administrative hearing process and any 709 appellate court proceedings, the School Board prevails, it shall be 710 entitled to recover all costs and charges which are included in the 711 final order or judgment, excluding attorney's fees. Upon payment of 712 such costs and charges by the person protesting the Decision or 713 Intended Decision or contract award, the bond, cashier's check, 714 official bank check, or money order shall be returned to the protestor. 715 If, after the completion of the administrative hearing process and any appellate court proceedings, the protestor prevails, the protestor may 716

4-A Board Report January 16, 2013 Page 22 of 33

717 718		recover from the School Board the costs and charges which are included in the final order or judgment, excluding attorney's fees.
719 720 721 722 723 724 725 726 727		v. Bond: Construction Purchasing. Bonds related to cConstruction purchasing areis separately governed by Policy 7.10, and protestors regarding competitive procurement related to educational facilities shall be required to post a bond in the amount specified in section 255.0516, Florida Statutes, which also governs recovery of fees and costs including attorney's fees. With respect to a protest of the terms, conditions, and specifications contained in a solicitation, protestors shall post a bond in the amount of one percent (1%) of the School District's estimate of the dollar value of the proposed contract or \$5,000, whichever is greater.
728 729 730 731 732 733 734	d.	Staying the Procurement Process. Upon timely receipt of the formal written protest petition, the solicitation or contract award process shall be stopped until the subject of the protest is resolved by final agency action, unless the Superintendent sets forth in writing particular facts and circumstances which require the continuance of the solicitation or contract award process without delay in order to avoid an immediate and serious danger to the public health, safety, or welfare.
735 736 737 738 739	e.	Informal Resolution Meeting. The Director of Purchasing shall provide an opportunity to resolve the protest by mutual agreement between the parties within seven (7) days (excluding Saturdays, Sundays, and holidays when the School District administrative offices are closed) of receipt of the formal written protest. All affected parties shall be notified of the notice of protest.
740 741 742 743		 Hearing. If the protest is not resolved by mutual agreement within seven (7) days (excluding Saturdays, Sundays, and holidays when the School District administrative offices are closed) after receipt of the formal written protest; and
744 745 746 747 748		Aii. if there is no disputed issue of material fact, an informal proceeding shall be conducted pursuant to section 120.57(2), Florida Statutes and applicable Board Policies, and may be conducted before an impartial hearing officer who is a member in good standing of The Florida Bar; or
749 750 751 752 753 754		Biii. <u>if there is a disputed issue of material fact, in accordance with</u> <u>section 120.569, Florida Statutes, the protest shall be referred within</u> <u>fifteen (15) days after the Director of Purchasing receives the Formal</u> <u>Written Protest to the DivisionDepartment of Administrative Hearings</u> (DOAH) for a formal hearing under section 120.57(1), Florida <u>Statutes.</u>
755		ii.iv. As stated in section 120.57(3)(f), Florida Statutes, the burden of proof

756			shall rest with the party protesting the proposed agency action.
757 758			A. In any bid-protest proceeding contesting an intended agency action to reject all bids, proposals, or replies, the standard of review shall
759			be whether the School Board's intended action is illegal, arbitrary,
760			dishonest, or fraudulent.
700			
761			B. In competitive-procurement protests other than those contesting an
762			intended agency action to reject all bids, proposals, or replies, the
763			hearing officer or administrative law judge will conduct a de novo
764			proceeding to determine whether the School Board's proposed
765			action is contrary to the governing statutes, the School Board's
766			Policies, or the solicitation documents. The standard of proof for such
767			proceedings shall be whether the proposed agency action was
768			clearly erroneous, contrary to competition, arbitrary, or capricious.
769	10.	<u>Aut</u>	hority to Debar or Suspend
770		a.	The School Board may suspend a vendor who fails to fulfill any of its duties in
771		u.	a contract. The School Board may reinstate any such vendor when it is
772			satisfied that further instances of default will not occur.
773		b.	The School Board shall have the authority to debar a vendor for cause from
774			consideration or award of future contracts or subcontracts. The debarment
775			shall be for a period commensurate with the seriousness of the causes,
776			generally not to exceed three (3) years. When the offense is willful or blatant,
777			
			a longer term of debarment may be imposed, up to an indefinite period. This
778			sanction shall be imposed only when it is in the best interest of the School
779			District and for protection of the public, and not for punishment.
780		C.	Good cause for Debarment or Suspension include the following:
781			i. conviction or civil judgment for commission of a fraud or a criminal
782			offense as an incident to obtaining, attempting to obtain, performing, or
783			making a claim upon any public entity contract or subcontract, or a
784			contract funded in whole or in part with public funds;
785			ii. conviction or civil judgment for commission of a fraud or a criminal
786			offense as an incident to obtaining, attempting to obtain, performing, or
787			making a claim upon any private contractor subcontract;
788			iii. conviction or civil judgment under state or federal statutes of
789			embezzlement, theft, forgery, bribery, collusion, racketeering, public entity
790			crimes, dishonest services, falsification or destruction of records,
791			receiving stolen property, or any other offense indicating a lack of
792			business integrity or business honesty:

4-A Board Report January 16, 2013 Page 24 of 33

793 conviction or civil judgment for violation of state or federal antitrust iv. 794 statutes arising out of the submission of offers, bids, or proposals; 795 violation of the School Board's Lobbying Policy; V. 796 vi. conviction or civil judgment for violating any federal or state immigration, 797 minimum wage, or any other applicable employment related law; 798 vii. violation of contract provisions, as set forth below, of a character which is 799 regarded by the Director of Purchasing to be so serious as to justify 800 debarment action: 801 Α. failure without good cause to perform in accordance with the terms 802 or specifications of the contract, or within the time limit provided in 803 the contract: or 804 a record of failure to perform or of unsatisfactory performance in B. accordance with the terms of one or more contracts; provided that 805 806 failure to perform or unsatisfactory performance caused by acts 807 beyond the control of the awarded Proposer or vendor doing 808 business with the School District shall not be considered to be a 809 basis for debarment; 810 viii. filing a lawsuit against the School Board which a court of competent jurisdiction determines to be frivolous or in bad faith; 811 812 any and all causes for Suspension or Revocation listed in State ix. Requirements for Educational Facilities 4.1(1)(g); 813 814 providing anything of value, including but not limited to, a gift, loan, х. 815 reward, promise of future employment, favor or service to any School 816 District employee, Board member, or member of the evaluation committee 817 for the purpose of influencing the award of a contract or the purchase of items from the vendor; and 818 819 any other cause the Director of Purchasing determines to be so serious xi. 820 and compelling as to affect responsibility as a Palm Beach County 821 Schools awarded Proposer or vendor doing business with the School 822 District, including debarment by another governmental entity for any 823 cause. 824 d. Decision. The Superintendent may make a recommendation to the School Board to debar or suspend. The School Board shall approve, reject, or modify 825 this recommendation at a public meeting. 826 Notice of Decision. A notice of the action taken by the School Board under this 827 e.

4-A Board Report January 16, 2013 Page 25 of 33

- 828 SectionParagraph shall be mailed or otherwise furnished immediately to the
 829 debarred or suspended person/company and any other party intervening. This
 830 notice shall include the following:
- i. <u>the reasons for the action taken; and</u>
- 832

853

854

855

856

857 858

859 860

861 862 863

864

865

866

867 868

869 870

871

872

873

- ii. the length of time of the debarment.
- 833f.Any vendor who is debarred or suspended shall have the right to file a petition834for Administrative Hearing pursuant to sections 120.569 and 120.57, Florida835Statutes.
- 836 11. Beneficial Interest Form and Affidavit. Vendors wishing to do business with the
 837 School Board must execute PBSD 1997. At all times during the performance of the
 838 contract for goods or contractual services, the vendor shall ensure that the
 839 information disclosed on such form is current and correct.

840 12. <u>Administrative Procedures</u>

- Wherever this Policy mentions procedures to be established or implemented by the
 Superintendent, certain internal operational procedures and guidelines may be set
 forth in manuals where appropriate. Other more formal procedures when
 sufficiently developed and solidified, should be recommended to the School Board.
 where appropriate, for adoption as Policy.
- Belegation of Authority.-- As set forth below, the School Board has delegated authority to the Superintendent or his/her designee to be responsible for the purchase of the commodities and contractual services for the District in compliance with Florida Statutes, State Board of Education Rules, and Board Policy. The Board has also delegated limited purchasing authority to Department heads and school principals, as set forth below. Any purchases not delegated to department heads, principals, or the Superintendent/designee, must be approved in advance by the School Board.
 - Department Heads.-- Authority is vested in the Director of each department to contract for contractual services in an amount not to exceed two thousand five hundred dollars (\$2,500).
 (Other purchases of contractual services and all purchases of commodities are subject to subsection (1)(c) below.)
 - b. School Principals
 - Authority is vested in the Principal of each school center to contract for contractual services in an amount not to exceed two thousand five hundred dollars (\$2,500). (Other purchases of contractual services are subject to subsection (1)(c) below.)
 - ii. Principals may also approve purchases of commodities which are to be paid from the internal funds of the school when the total amount of each purchase does not exceed fifteen thousand dollars (\$15,000). (Other purchases of goods are subject to subsection (1)(c) below).
 - c. Superintendent/Designee
 - i. Authority is vested in the Superintendent or his/her designee to approve consultant agreements between two thousand five hundred dollars (\$2,500) and ten thousand dollars (\$10,000). However, when the contract amount will exceed \$10,000 for any one fiscal year utilizing budgeted funds, the consultant agreement must be approved by the School Board

4-A Board Report January 16, 2013 Page 26 of 33

874		prior to services being provided.
875		
876		ii. Apart from the consultant agreements mentioned in paragraph (1)(c)(i), above, (for which
877		the threshold is \$10,000), authority is also vested in the Superintendent or his/her designee
878		to:
879		
880		A. authorize purchases and award contracts for commodities or contractual services not
881		exceeding fifteen thousand dollars (\$15,000);
882		B. approve or reject purchase requisitions and authorize purchase of commodities and
883		contractual services, without regard to dollar amount, when the method used is an
884		Invitation to Bid or competitive quotes and the award is based upon lowest bid or
885		quote from a responsive and responsible bidder meeting specifications (provided that,
886		for purchases in this subparagraph B, prior approval of the Superintendent or Chief
887		Operating Officer is required, and a quarterly report of such purchases over \$15,000
888		must be provided to the Board); or
889		C. approve, and award contracts for, exceptional purchases without limitation as to dollar
890		amount (apart from any dollar limitation specified in the exemption itself, such as in
891		
892		paragraph (2)(c)(v) below). "Exceptional purchases" refers to any purchase of
		commodities or contractual services excepted by law or rule, such as State Board of
893 894		Education Rule 6A-1.012, from the requirements for competitive solicitation.
895	14.	Maximum Value Pursuant to Fla. Stat. § 1001.51(11)(i), the Superintendent of Schools or his/her
896	14 .	designee shall, insofar as possible, propose standards and specifications. He or she shall see that the
897		purchase or contract conforms to those standards and specifications, and shall take such other steps as
898		are necessary to see that the maximum value is being received for any money expended. Insofar as
899		practicable, all purchases shall be based on requisitions, and the Superintendent/designee shall certify
900		
		that funds to cover the expenditures under the requisitions are authorized by the budget and have not
901		been encumbered.
902		
903		a. Competitive Quotes Competitive quotes shall be requested from three (3) or more sources for
904		commodities and contractual services when requisitioning any item or group of similar items
905		exceeding ten thousand dollars (\$10,000) except as exempted by State Board of Education Rule
906		6A-1.012 or other applicable laws.
907		
908		b. Bids/Proposals Bids/proposals shall be requested from three (3) or more sources for
909		commodities and contractual services when requisitioning any item or group of similar items
910		exceeding twenty-five thousand dollars (\$25,000) or as otherwise set by the threshold amount in
911		Fla. Stat. § 287.017 for Category Two, except as exempt by State Board of Education Rule 6A-
912		1.012 or other applicable laws. However, for the purchase of items covered under the Federal
913		Assistance Programs, the threshold shall be ten thousand dollars (\$10,000) or as otherwise
914		required under federal regulations.
915		
916		i. In acceptance of bids, the School Board (or the Superintendent/designee, for purchases
917		delegated to him or her) shall accept the lowest bid from a responsive and responsible
918		bidder.
919		
<u>920</u>		ii. However, the School Board (and the Superintendent/designee, for purchases delegated to
9 <u>2</u> 1		him or her) shall have the authority to reject any or all bids and request new bids.
9 <u>2</u> 2		
923		c. Other Options As provided in State Board of Education Rule 6A-1.012 or other laws, in addition
924		to the methods described in subsections (2)(a) and (b), the Board (or the
925		Superintendent/designee, for purchases delegated by Section (1)):
926		
927		i. shall have the option to purchase under the current contracts as may be established for any
928		state agency whose purchasing agents are authorized to make purchases for the benefit of
929		other government agencies within the county, at the prices stated therein (piggybacking), if
929 930		
930 931		such purchase is to the economic advantage of the School Board, subject to conformance
931		of the items of purchase to the standards and specifications prescribed by the Superintendent or bio/bor designed;
932		Superintendent or his/her designee;

4-A Board Report January 16, 2013 Page 27 of 33

- ii. may, in lieu of requesting bids from three (3) or more sources, make purchases at the unit prices in contracts awarded by other city or county governmental agencies, school boards, community colleges, or state university system cooperative agreements, when the bidder/awardee of those contracts will permit purchases by the School Board at the same terms, conditions, and unit prices awarded in such agency contract, and such purchases would be to the economic advantage of the Board;
- iii. may, without requesting bids, purchase school buses, equipment, and related contractual needs and supplies through the pool-purchase provisions of Fla. Stat. § 1006.27;
- iv. shall receive and give consideration to the prices available to it under state contracts, pursuant to the rules of the Department of Management Services, State Division of Purchasing state contracts and may purchase from these contracts without requesting bids;
- r. may use prices established by the State Division of Purchasing through its state negotiated price schedule (SNAPS) (or similar successor State program), provided such use will be limited to \$150,000 (or the prescribed limit of similar successor State program);
- vi. may waive the requirements for competitive quotes or requesting bids for the purchase of professional or educational services, educational tests, textbooks, printed instructional materials, computer software, films, filmstrips, videotapes, disc or tape recordings, or similar audio-visual materials, and for library and reference books, and printed library cards where such materials are purchased directly from the producer or publisher, the owner of the copyright, an exclusive agent within the state, a governmental agency or a recognized educational institution:
- vii. may enter into negotiations with suppliers of commodities and contractual services and execute contracts under terms and conditions as determined to be in the best interests of the school system, when bids have been requested in the manner prescribed and no valid or acceptable firm bid has been received within the prescribed time;
- viii. may, except as otherwise required by statute, enter into direct negotiations and contract with a vendor or supplier that best meets the needs of the School District when acquiring insurance, entering risk management programs, or contracting with third party administrators. An exception to this option is for employee group insurance that must be competitively selected;
- ix. may, when acquiring information technology resources pursuant to SBER 6A-1.012(10) by purchase, lease, lease with option to purchase, rental or otherwise, make the technology acquisition either through competitive bids or by direct negotiation with a vendor or supplier, as best fits the needs of the District as determined by the Board: or
- x. may purchase commodities and contractual services available only from a single source if it is determined that such commodities or services are available only from a single source and such determination is documented pursuant to Fla. Stat. § 287.057(5)(c).
- d. Online and Electronic Procurement

933

934

935

936

937

938

939

940

941

942 943

944

945

946

947

948

949

950

951 952 953

954

955

956

957

958

959

960

961

962

963

964

965

966

967

968

969

970 971

972 973

974

975

976

977

978

979

980

981

982 983

984

985

986

987

988

989

990

- i. The Superintendent or his/her designee will receive and give consideration to the prices available through the use of the program for online procurement of commodities and contractual services under the rules of the Department of Management Services, Division of Purchasing, as well as other opportunities for online procurement as may be available, such as reverse auctioning.
- ii. The Superintendent or his/her designee may utilize any appropriate electronic methods, such as procurement cards, to purchase commodities and contractual services as deemed to be in the best interest of the District and consistent with the other parts of this Policy. Selected staff will be eligible to use a District purchasing card upon approval by the Superintendent/designee of the prospective user's signed Purchasing Card Application (PBSD 2076) and Cardholder Acceptance Guidelines and Contract (PBSD 2077), which contain the appropriate use standards and procedures. Pursuant to form PBSD 2077, each user shall acknowledge, by signing the Application and Acceptance Guidelines and Contract, that the user must reimburse the District for any misuse of the purchasing card and that a violation of those standards and procedures will be cause for discipline up to and including termination.
- iii. The Superintendent shall develop procedures for any online and electronic purchasing methods utilized. Such procedures may be disseminated through a Bulletin and a summary of the standards and guidelines should be included in a future revision of this Policy.

4-A Board Report January 16, 2013 Page 28 of 33

992		
<u>993</u>		e. Advance Payments With adequate safeguards to ensure that the commodities or contractual
994		services will be provided, the Board, or the Superintendent/designee pursuant to the Board's
995		delegation of authority in Section (1) above, may make advance payments:
996		
997		i. pursuant to Fla. Stat. § 216.181(16)(b) under certain contracts with other governmental
998		agencies or not for-profit corporations;
999		ii. consistent with Fla. Stat. § 215.422(14) for maintenance agreements, software license
1000 1001		agreements, subscriptions, contracts to reserve space, and certain other commodities,
1001		when advance payment will result in a savings to the District equal to or greater than the
1002		amount the District would earn by investing the funds and paying in arrears, or where those items are essential to the operation of the District and are available only if advance payment
1003		is made; or
1005		iii. in accordance with Policy 6.01 regarding certain employee travel expenses.
1006		
1007	15.	Integrity of the Award Process
1008		
1009		a. Once the bid or RFP is released, no bidder or individuals acting on behalf of the bidder or offeror
1010		shall lobby District personnel or School Board members. Lobbying School Board members or
1011		District personnel will result in rejection/disqualification of said bids or RFPs. For purposes of this
1012		Policy, "lobbying" is defined as any action taken by an individual, firm, association, joint venture,
1013		partnership, syndicate, corporation and all other groups who seek to influence the governmental
1014		decision of a Board member or District personnel after the release of the bid or RFP and prior to
1015 1016		time that an award recommendation is posted.
1017		b. After the award is posted, any persons including bidders, or those acting on behalf of the bidders
1017		may discuss with any Board Member the merits of any bid or RFP on which Board action may be
1019		taken. Board members shall disclose any ex-parte communications in accordance with Fla. Stat §
1020		286.0115.Such disclosure shall be made before or during the public meeting at which time a vote
1021		will be taken on the award of a contract. This will allow persons who may have opinions contrary to
1022		those expressed during any ex-parte communications to have a reasonable opportunity to respond
1023		to those communications.
1024		
1025	16.	Protests Arising from the Contract Solicitation or Award Process This section implements Fla.
1026		Stat. § 120.57(3) and Fla. Admin. Code Chapter 28-110.
1027 1028		a. Definitions
1028		a. Definitions
1029		i. As used in this Section, the term "decision or intended decision" includes, pursuant to
1030		F.A.C. Rule 28-110.002(2):
1032		1.7.0.1 (10.002(2)).
1033		A. the notice of posting of the contents of an ITB or an RFP or other specifications,
1034		including addenda;
1035		B. a determination that a specified procurement can be made only from a single source;
1036		C. the approval of procurement by negotiation;
1037		D. the rejection of a bid or proposal, or all bids or proposals, or a request to approve a
1038		single source or negotiation; or
1039		E. the intention to award a contract as indicated by a posted bid or proposal tabulation or
1040 1041		other written notice.
1041		ii As used in this Section, the term "contract producement process" has the same meaning on
1042		ii. As used in this Section, the term "contract procurement process" has the same meaning as "contract bidding process" as used in Fla. Stat. § 120.57(3). This phrase includes
1045		procurements by invitation to bid (ITB), request for proposal (RFP), single source approval,
1045		and negotiation approval.
1046		
1040		b. District's Notice of Decision or Intended Decision Pursuant to Fla. Stat. § 120.57(3), the
1047		District shall provide notice of a decision or intended decision concerning a solicitation, contract
1040		award, or exceptional purchase by electronic posting. This notice shall contain the following
1050		statement: "Failure to file a protest within the time prescribed in section 120.57(3), Florida

1051	Statutes, shall constitute a waiver of proceedings under chapter 120, Florida Statutes."
1052	
1053	c. Notice of Protest In a contract procurement process, any person who is adversely affected by
1054	the agency decision or intended decision and intends to protest the decision or intended decision,
1055	must file a notice of protest in writing within seventy-two (72) hours after the posting of the notice
1056	of decision or intended decision. With respect to a protest of the terms, conditions, and
1057	specifications contained in a solicitation, including any provisions governing the methods for
1058	ranking bids, proposals, or replies, awarding contracts, reserving rights of further negotiation, or
1059	modifying or amending any contract, the notice of protest shall be filed in writing within seventy-
1060	two (72) hours after the posting of the solicitation.
1061	two (72) hours after the posting of the solicitation.
1062	i. All notices of protest shall be directed to the Director of Purchasing.
1063	ii. A notice of protest should not be filed before the 72-hour period begins. The 72-hour period
1064	begins upon receipt of a copy of the ITB or RFP; when notice of a single source approval or
1065	disapproval or negotiation approval or disapproval is posted, or otherwise received if not
1065	posted; when a bid or proposal tabulation is posted; or when notice is otherwise received if
1067	not posted.
1068	iii. The notice of protest must be actually received by the Purchasing Department before the
1069	72-hour period expires. The 72-hour period excludes Saturdays, Sundays, and holidays
1070	when the District administrative office is closed. The 72-hour period is not extended by
1070	service of the notice of protest by mail. Failure to timely file a notice of protest shall
1071	constitute a waiver of proceedings under this Section and Fla. Stat. § 120.57(3).
1072	
1073	iv. The notice of protest shall identify the procurement by number and title or any other language that will clearly enable the District to identify it; and it shall state that the person
1074	
	intends to protest the decision.
1076	
1077	d. Formal Written Protest The protestor shall file a formal written protest within ten (10) days after
1078	the date the notice of protest is filed. Failure to timely file the formal written protest shall constitute
1079	a waiver of proceedings under this Section and Fla. Stat. § 120.57(3). The 10-day period for filing
1080	the petition is not extended by service of the petition by mail.
1001	
1081	
1082	i. The formal written protest shall be a petition that:
1082 1083	i. The formal written protest shall be a petition that:
1082 1083 1084	i. The formal written protest shall be a petition that: A. states with particularity the facts and law upon which the protest is based;
1082 1083 1084 1085	i. The formal written protest shall be a petition that: A. states with particularity the facts and law upon which the protest is based; B. contains all the information specified in F.A.C. Rule 28-106.201(2);
1082 1083 1084 1085 1086	 The formal written protest shall be a petition that: A. states with particularity the facts and law upon which the protest is based; B. contains all the information specified in F.A.C. Rule 28-106.201(2); C. is substantially in the form of petition set forth in F.A.C. Rule 28-110.004(2), naming
1082 1083 1084 1085 1086 1087	 The formal written protest shall be a petition that: A. states with particularity the facts and law upon which the protest is based; B. contains all the information specified in F.A.C. Rule 28-106.201(2); C. is substantially in the form of petition set forth in F.A.C. Rule 28-110.004(2), naming "The School Board of Palm Beach County, Florida" as the Respondent; and
1082 1083 1084 1085 1086 1087 1088	 The formal written protest shall be a petition that: A. states with particularity the facts and law upon which the protest is based; B. contains all the information specified in F.A.C. Rule 28-106.201(2); C. is substantially in the form of petition set forth in F.A.C. Rule 28-110.004(2), naming "The School Board of Palm Beach County, Florida" as the Respondent; and D. should include a request for a hearing involving disputed issues of material fact; or, if
1082 1083 1084 1085 1086 1087 1088 1089	 The formal written protest shall be a petition that: A. states with particularity the facts and law upon which the protest is based; B. contains all the information specified in F.A.C. Rule 28-106.201(2); C. is substantially in the form of petition set forth in F.A.C. Rule 28-110.004(2), naming "The School Board of Palm Beach County, Florida" as the Respondent; and D. should include a request for a hearing involving disputed issues of material fact; or, if the relevant facts are not in dispute, the petition should so allege and request a
$ 1082 \\ 1083 \\ 1084 \\ 1085 \\ 1086 \\ 1087 \\ 1088 \\ 1089 \\ 1090 $	 The formal written protest shall be a petition that: A. states with particularity the facts and law upon which the protest is based; B. contains all the information specified in F.A.C. Rule 28-106.201(2); C. is substantially in the form of petition set forth in F.A.C. Rule 28-110.004(2), naming "The School Board of Palm Beach County, Florida" as the Respondent; and D. should include a request for a hearing involving disputed issues of material fact; or, if
$ \begin{array}{r} 1082 \\ 1083 \\ 1084 \\ 1085 \\ 1086 \\ 1087 \\ 1088 \\ 1089 \\ 1090 \\ 1091 \\ \end{array} $	 The formal written protest shall be a petition that: A. states with particularity the facts and law upon which the protest is based; B. contains all the information specified in F.A.C. Rule 28-106.201(2); C. is substantially in the form of petition set forth in F.A.C. Rule 28-110.004(2), naming "The School Board of Palm Beach County, Florida" as the Respondent; and D. should include a request for a hearing involving disputed issues of material fact; or, if the relevant facts are not in dispute, the petition should so allege and request a hearing not involving disputed issues of material fact.
$ 1082 \\ 1083 \\ 1084 \\ 1085 \\ 1086 \\ 1087 \\ 1088 \\ 1089 \\ 1090 \\ 1091 \\ 1092 $	 The formal written protest shall be a petition that: A. states with particularity the facts and law upon which the protest is based; B. contains all the information specified in F.A.C. Rule 28-106.201(2); C. is substantially in the form of petition set forth in F.A.C. Rule 28-110.004(2), naming "The School Board of Palm Beach County, Florida" as the Respondent; and D. should include a request for a hearing involving disputed issues of material fact; or, if the relevant facts are not in dispute, the petition should so allege and request a hearing not involving disputed issues of material fact. ii. Pursuant to F.A.C. Rule 28-110.004(1), if the formal written protest is filed in proper form
$ 1082 \\ 1083 \\ 1084 \\ 1085 \\ 1086 \\ 1087 \\ 1088 \\ 1089 \\ 1090 \\ 1091 \\ 1092 \\ 1093 $	 The formal written protest shall be a petition that: A. states with particularity the facts and law upon which the protest is based; B. contains all the information specified in F.A.C. Rule 28-106.201(2); C. is substantially in the form of petition set forth in F.A.C. Rule 28-110.004(2), naming "The School Board of Palm Beach County, Florida" as the Respondent; and D. should include a request for a hearing involving disputed issues of material fact; or, if the relevant facts are not in dispute, the petition should so allege and request a hearing not involving disputed issues of material fact. ii. Pursuant to F.A.C. Rule 28-110.004(1), if the formal written protest is filed in proper form within the 72-hour period for filing a notice of protest, the formal written protest will also
$ 1082 \\ 1083 \\ 1084 \\ 1085 \\ 1086 \\ 1087 \\ 1088 \\ 1089 \\ 1090 \\ 1091 \\ 1092 \\ 1093 \\ 1094 $	 The formal written protest shall be a petition that: A. states with particularity the facts and law upon which the protest is based; B. contains all the information specified in F.A.C. Rule 28-106.201(2); C. is substantially in the form of petition set forth in F.A.C. Rule 28-110.004(2), naming "The School Board of Palm Beach County, Florida" as the Respondent; and D. should include a request for a hearing involving disputed issues of material fact; or, if the relevant facts are not in dispute, the petition should so allege and request a hearing not involving disputed issues of material fact. ii. Pursuant to F.A.C. Rule 28-110.004(1), if the formal written protest is filed in proper form within the 72-hour period for filing a notice of protest, the formal written protest are waived
$1082 \\ 1083 \\ 1084 \\ 1085 \\ 1086 \\ 1087 \\ 1088 \\ 1089 \\ 1090 \\ 1091 \\ 1092 \\ 1093 \\ 1094 \\ 1095$	 The formal written protest shall be a petition that: A. states with particularity the facts and law upon which the protest is based; B. contains all the information specified in F.A.C. Rule 28-106.201(2); C. is substantially in the form of petition set forth in F.A.C. Rule 28-110.004(2), naming "The School Board of Palm Beach County, Florida" as the Respondent; and D. should include a request for a hearing involving disputed issues of material fact; or, if the relevant facts are not in dispute, the petition should so allege and request a hearing not involving disputed issues of material fact. ii. Pursuant to F.A.C. Rule 28-110.004(1), if the formal written protest is filed in proper form within the 72-hour period for filing a notice of protest, the formal written protest will also
$1082 \\ 1083 \\ 1084 \\ 1085 \\ 1086 \\ 1087 \\ 1088 \\ 1089 \\ 1090 \\ 1091 \\ 1092 \\ 1093 \\ 1094 \\ 1095 \\ 1096$	 The formal written protest shall be a petition that: A. states with particularity the facts and law upon which the protest is based; B. contains all the information specified in F.A.C. Rule 28-106.201(2); C. is substantially in the form of petition set forth in F.A.C. Rule 28-110.004(2), naming "The School Board of Palm Beach County, Florida" as the Respondent; and D. should include a request for a hearing involving disputed issues of material fact; or, if the relevant facts are not in dispute, the petition should so allege and request a hearing not involving disputed issues of material fact. ii. Pursuant to F.A.C. Rule 28-110.004(1), if the formal written protest is filed in proper form within the 72-hour period for filing a notice of protest, the formal written protest are waived and the time limits relative to formal written protest shall apply.
$1082 \\ 1083 \\ 1084 \\ 1085 \\ 1086 \\ 1087 \\ 1088 \\ 1089 \\ 1090 \\ 1091 \\ 1092 \\ 1093 \\ 1094 \\ 1095 \\ 1096 \\ 1097 $	 i. The formal written protest shall be a petition that: A. states with particularity the facts and law upon which the protest is based; B. contains all the information specified in F.A.C. Rule 28-106.201(2); C. is substantially in the form of petition set forth in F.A.C. Rule 28-110.004(2), naming "The School Board of Palm Beach County, Florida" as the Respondent; and D. should include a request for a hearing involving disputed issues of material fact; or, if the relevant facts are not in dispute, the petition should so allege and request a hearing not involving disputed issues of material fact. ii. Pursuant to F.A.C. Rule 28-110.004(1), if the formal written protest is filed in proper form within the 72-hour period for filing a notice of protest, the formal written protest are waived and the time limits relative to formal written protest shall apply. e. Posting the Bond. The protesting party shall be required to post a bond in a form consistent
$1082 \\ 1083 \\ 1084 \\ 1085 \\ 1086 \\ 1087 \\ 1088 \\ 1089 \\ 1090 \\ 1091 \\ 1092 \\ 1093 \\ 1094 \\ 1095 \\ 1096 \\ 1097 \\ 1098 $	 The formal written protest shall be a petition that: A. states with particularity the facts and law upon which the protest is based; B. contains all the information specified in F.A.C. Rule 28-106.201(2); C. is substantially in the form of petition set forth in F.A.C. Rule 28-110.004(2), naming "The School Board of Palm Beach County, Florida" as the Respondent; and D. should include a request for a hearing involving disputed issues of material fact; or, if the relevant facts are not in dispute, the petition should so allege and request a hearing not involving disputed issues of material fact. Pursuant to F.A.C. Rule 28-110.004(1), if the formal written protest is filed in proper form within the 72-hour period for filing a notice of protest, the formal written protest are waived and the time limits relative to formal written protest shall apply. Posting the Bond The protesting party shall be required to post a bond in a form consistent with F.A.C. Rule 28-110.005(2). A notice of decision or intended decision shall contain this
$1082 \\ 1083 \\ 1084 \\ 1085 \\ 1086 \\ 1087 \\ 1088 \\ 1089 \\ 1090 \\ 1091 \\ 1092 \\ 1093 \\ 1094 \\ 1095 \\ 1096 \\ 1097 \\ 1098 \\ 1099 \\ 1099 \\$	 The formal written protest shall be a petition that: States with particularity the facts and law upon which the protest is based; contains all the information specified in F.A.C. Rule 28-106.201(2); is substantially in the form of petition set forth in F.A.C. Rule 28-110.004(2), naming "The School Board of Palm Beach County, Florida" as the Respondent; and should include a request for a hearing involving disputed issues of material fact; or, if the relevant facts are not in dispute, the petition should so allege and request a hearing not involving disputed issues of material fact. Pursuant to F.A.C. Rule 28-110.004(1), if the formal written protest is filed in proper form within the 72-hour period for filing a notice of protest, the formal written protest are waived and the time limits relative to formal written protest shall apply. Posting the Bond The protesting party shall be required to post a bond in a form consistent with F.A.C. Rule 28-110.005(2). A notice of decision or intended decision shall contain this statement: "Failure to file a protest within the time prescribed in Section 120.57(3), Florida
$1082 \\ 1083 \\ 1084 \\ 1085 \\ 1086 \\ 1087 \\ 1088 \\ 1089 \\ 1090 \\ 1091 \\ 1092 \\ 1093 \\ 1094 \\ 1095 \\ 1096 \\ 1097 \\ 1098 \\ 1099 \\ 1100$	 The formal written protest shall be a petition that: states with particularity the facts and law upon which the protest is based; contains all the information specified in F.A.C. Rule 28-106.201(2); is substantially in the form of petition set forth in F.A.C. Rule 28-110.004(2), naming "The School Board of Palm Beach County, Florida" as the Respondent; and should include a request for a hearing involving disputed issues of material fact; or, if the relevant facts are not in dispute, the petition should so allege and request a hearing not involving disputed issues of material fact. Pursuant to F.A.C. Rule 28-110.004(1), if the formal written protest is filed in proper form within the 72-hour period for filing a notice of protest, the formal written protest will also constitute the notice of protest, and all time limits applicable to a notice of protest are waived and the time limits relative to formal written protest shall apply. Posting the Bond The protesting party shall be required to post a bond in a form consistent with F.A.C. Rule 28-110.005(2). A notice of decision or intended decision shall contain this statement: "Failure to file a protest within the time prescribed in Section 120.57(3), Florida Statutes, or failure to post the bond or other security required by law within the time allowed for
$1082 \\ 1083 \\ 1084 \\ 1085 \\ 1086 \\ 1087 \\ 1088 \\ 1089 \\ 1090 \\ 1091 \\ 1092 \\ 1093 \\ 1094 \\ 1095 \\ 1096 \\ 1097 \\ 1098 \\ 1099 \\ 1100 \\ 1101 $	 The formal written protest shall be a petition that: States with particularity the facts and law upon which the protest is based; contains all the information specified in F.A.C. Rule 28-106.201(2); is substantially in the form of petition set forth in F.A.C. Rule 28-110.004(2), naming "The School Board of Palm Beach County, Florida" as the Respondent; and should include a request for a hearing involving disputed issues of material fact; or, if the relevant facts are not in dispute, the petition should so allege and request a hearing not involving disputed issues of material fact. Pursuant to F.A.C. Rule 28-110.004(1), if the formal written protest is filed in proper form within the 72-hour period for filing a notice of protest, the formal written protest are waived and the time limits relative to formal written protest shall apply. Posting the Bond The protesting party shall be required to post a bond in a form consistent with F.A.C. Rule 28-110.005(2). A notice of decision or intended decision shall contain this statement: "Failure to file a protest within the time prescribed in Section 120.57(3), Florida
$1082 \\ 1083 \\ 1084 \\ 1085 \\ 1086 \\ 1087 \\ 1088 \\ 1089 \\ 1090 \\ 1091 \\ 1092 \\ 1093 \\ 1094 \\ 1095 \\ 1096 \\ 1097 \\ 1098 \\ 1099 \\ 1100 \\ 1101 \\ 1102$	 The formal written protest shall be a petition that: states with particularity the facts and law upon which the protest is based; contains all the information specified in F.A.C. Rule 28-106.201(2); is substantially in the form of petition set forth in F.A.C. Rule 28-110.004(2), naming "The School Board of Palm Beach County, Florida" as the Respondent; and should include a request for a hearing involving disputed issues of material fact; or, if the relevant facts are not in dispute, the petition should so allege and request a hearing not involving disputed issues of material fact. Pursuant to F.A.C. Rule 28-110.004(1), if the formal written protest is filed in proper form within the 72-hour period for filing a notice of protest, the formal written protest will also constitute the notice of protest, and all time limits applicable to a notice of protest are waived and the time limits relative to formal written protest shall apply. Posting the Bond The protesting party shall be required to post a bond in a form consistent with F.A.C. Rule 28-110.005(2). A notice of decision or intended decision shall contain this statement: "Failure to file a protest within the time prescribed in Section 120.57(3), Florida Statutes, or failure to post the bond or other security required by law within the time allowed for
$\begin{array}{c} 1082\\ 1083\\ 1084\\ 1085\\ 1086\\ 1087\\ 1088\\ 1089\\ 1090\\ 1091\\ 1092\\ 1093\\ 1094\\ 1095\\ 1096\\ 1097\\ 1098\\ 1099\\ 1100\\ 1101\\ 1102\\ 1103 \end{array}$	 The formal written protest shall be a potition that: States with particularity the facts and law upon which the protest is based; contains all the information specified in F.A.C. Rule 28-106.201(2); is substantially in the form of potition set forth in F.A.C. Rule 28-110.004(2), naming "The School Board of Palm Beach County, Florida" as the Respondent; and should include a request for a hearing involving disputed issues of material fact; or, if the relevant facts are not in dispute, the petition should so allege and request a hearing not involving disputed issues of material fact. Pursuant to F.A.C. Rule 28-110.004(1), if the formal written protest is filed in proper form within the 72-hour period for filing a notice of protest, the formal written protest are waived and the time limits relative to formal written protest shall apply. Posting the Bond The protesting party shall be required to post a bond in a form consistent with F.A.C. Rule 28 110.005(2). A notice of decision or intended decision shall contain this statement: "Failure to file a protest within the time prescribed in Section 120.57(3), Florida Statutes, or failure to post the bond or other security required by law within the time allowed for filing a bond shall constitute a waiver of proceedings under Chapter 120, Florida Statutes."
$1082 \\ 1083 \\ 1084 \\ 1085 \\ 1086 \\ 1087 \\ 1088 \\ 1089 \\ 1090 \\ 1091 \\ 1092 \\ 1093 \\ 1094 \\ 1095 \\ 1096 \\ 1097 \\ 1098 \\ 1099 \\ 1100 \\ 1101 \\ 1102 \\ 1103 \\ 1104 \\ 104$	 The formal written protest shall be a potition that: States with particularity the facts and law upon which the protest is based; contains all the information specified in F.A.C. Rule 28 106.201(2); is substantially in the form of potition set forth in F.A.C. Rule 28-110.004(2), naming "The School Board of Palm Beach County, Florida" as the Respondent; and should include a request for a hearing involving disputed issues of material fact; or, if the relevant facts are not in dispute, the petition should so allege and request a hearing not involving disputed issues of material fact; or, if the relevant facts are not in dispute, the petition should so allege and request a hearing not involving disputed issues of material fact. Pursuant to F.A.C. Rule 28 110.004(1), if the formal written protest is filed in proper form within the 72 hour period for filing a notice of protest, the formal written protest are waived and the time limits relative to formal written protest shall apply. Posting the Bond The protesting party shall be required to post a bond in a form consistent with F.A.C. Rule 28 110.005(2). A notice of decision or intended decision shall contain this statement: "Failure to file a protest within the time prescribed in Section 120.57(3), Florida Statutes, or failure to post the bond or other security required by law within the time allowed for filing a bond shall constitute a waiver of proceedings under Chapter 120, Florida Statutes." Bond: Commodities (Other than Lease of Space) and Contractual Services (Including Professional Services and Insurance) Pursuant to Fla. Stat. § 287.042(2)(c), any
$\begin{array}{c} 1082\\ 1083\\ 1084\\ 1085\\ 1086\\ 1087\\ 1088\\ 1089\\ 1090\\ 1091\\ 1092\\ 1093\\ 1094\\ 1095\\ 1096\\ 1097\\ 1098\\ 1099\\ 1100\\ 1101\\ 1102\\ 1103\\ 1104\\ 1105 \end{array}$	 The formal written protest shall be a potition that: States with particularity the facts and law upon which the protest is based; contains all the information specified in F.A.C. Rule 28-106.201(2); is substantially in the form of potition set forth in F.A.C. Rule 28-110.004(2), naming "The School Board of Palm Beach County, Florida" as the Respondent; and should include a request for a hearing involving disputed issues of material fact; or, if the relevant facts are not in dispute, the petition should so allege and request a hearing not involving disputed issues of material fact. Pursuant to F.A.C. Rule 28-110.004(1), if the formal written protest is filed in proper form within the 72-hour period for filing a notice of protest, the formal written protest are waived and the time limits relative to formal written protest shall apply. Posting the Bond The protesting party shall be required to post a bond in a form consistent with F.A.C. Rule 28 110.005(2). A notice of decision or intended decision shall contain this statement: "Failure to file a protest within the time prescribed in Section 120.57(3), Florida Statutes, or failure to post the bond or other security required by law within the time allowed for filing a bond shall constitute a waiver of proceedings under Chapter 120, Florida Statutes."
$\begin{array}{c} 1082\\ 1083\\ 1084\\ 1085\\ 1086\\ 1087\\ 1088\\ 1089\\ 1090\\ 1091\\ 1092\\ 1093\\ 1094\\ 1095\\ 1096\\ 1097\\ 1098\\ 1099\\ 1100\\ 1101\\ 1102\\ 1103\\ 1104\\ 1105\\ 1106 \end{array}$	 The formal written protect shall be a petition that: States with particularity the facts and law upon which the protect is based; contains all the information specified in F.A.C. Rule 28-106.201(2); is substantially in the form of petition set forth in F.A.C. Rule 28-110.004(2), naming "The School Board of Palm Beach County, Florida" as the Respondent; and should include a request for a hearing involving disputed issues of material fact; or, if the relevant facts are not in dispute, the petition should so allege and request a hearing not involving disputed issues of material fact. Pursuant to F.A.C. Rule 28-110.004(1), if the formal written protest is filed in proper form within the 72 hour period for filing a notice of protest, the formal written protest will also constitute the notice of protest, and all time limits applicable to a notice of protest are waived and the time limits relative to formal written protest shall apply. Posting the Bond.— The protesting party shall be required to post a bond in a form consistent with F.A.C. Rule 28-110.005(2). A notice of decision or intended decision shall contain this statement: "Failure to file a protest within the time prescribed in Section 120.57(3), Florida Statutes, or failure to post the bond or other security required by law within the time allowed for filing a bond shall constitute a waiver of proceedings under Chapter 120, Florida Statutes." Bond: Commodities (Other than Lease of Space) and Contractual Services (Including Professional Services and Insurance).— Pursuant to Fla. Stat. § 287.042(2)(c), any person who files an action protesting a decision or intended decision pertaining to a solicitation or contract award shall post with the Beard, at the time of filing the formal written a solicitation or contract award shall post with the Beard, at the time of filing to a solicitation or
$\begin{array}{c} 1082\\ 1083\\ 1084\\ 1085\\ 1086\\ 1087\\ 1088\\ 1089\\ 1090\\ 1091\\ 1092\\ 1093\\ 1094\\ 1095\\ 1096\\ 1097\\ 1098\\ 1099\\ 1100\\ 1101\\ 1102\\ 1103\\ 1104\\ 1105\\ 1106\\ 1107 \end{array}$	 The formal written protest shall be a potition that: States with particularity the facts and law upon which the protest is based; contains all the information specified in F.A.C. Rule 28 106.201(2); is substantially in the form of potition set forth in F.A.C. Rule 28.110.004(2), naming "The School Beard of Palm Beach County, Florida" as the Respondent; and should include a request for a hearing involving disputed issues of material fact; or, if the relevant facts are not in dispute, the potition should so allege and request a hearing not involving disputed issues of material fact; or, an inport involving disputed issues of material fact. Pursuant to F.A.C. Rule 28 110.004(1), if the formal written protest is filed in proper form within the 72-hour period for filing a notice of protest, the formal written protest will also constitute the notice of protest, and all time limits applicable to a notice of protest are waived and the time limits relative to formal written protest shall apply. Posting the Bond. The protecting party shall be required to post a bond in a form consistent with F.A.C. Rule 28.110.006(2). A notice of decision or intended decision shall contain this statement: "Failure to file a protest within the time prescribed in Section 120.57(3), Florida Statutes, or failure to post the bond or other security required by law within the time allowed for filing a bond shall constitute a waiver of proceedings under Chapter 120, Florida Statutes." Bond: Commodities (Other than Lease of Space) and Contractual Services (Including Professional Services and Insurance) Pursuant to Fla. Stat. § 287.042(2)(c), any person whe files an action protesting a decision or intended decision pertaining to a
$\begin{array}{c} 1082\\ 1083\\ 1084\\ 1085\\ 1086\\ 1087\\ 1088\\ 1089\\ 1090\\ 1091\\ 1092\\ 1093\\ 1094\\ 1095\\ 1096\\ 1097\\ 1098\\ 1099\\ 1100\\ 1101\\ 1102\\ 1103\\ 1104\\ 1105\\ 1106\\ 1107\\ 1108 \end{array}$	 The formal written protect shall be a petition that: states with particularity the facts and law upon which the protect is based; contains all the information specified in F.A.C. Rule 28 106.201(2); is substantially in the form of petition set forth in F.A.C. Rule 28-110.004(2), naming "The School Board of Palm Beach County, Florida" as the Respondent; and should include a request for a hearing involving disputed issues of material fact; or, if the relevant facts are not in dispute, the petition should so allege and request a hearing not involving disputed issues of material fact. Pursuant to F.A.C. Rule 28 110.004(1), if the formal written protect is filed in proper form within the 72 hour period for filing a notice of protect, the formal written protect will also constitute the notice of protest, and all time limits applicable to a notice of protest are waived and the time limits relative to formal written protest shall apply. Posting the Bond. The protesting party shall be required to post a bond in a form consistent with F.A.C. Rule 28 110.005(2). A notice of decision or intended decision shall contain this statement: "Failure to file a protest within the time prosectibed in Section 120.57(3), Florida Statutes, or failure to post the bond or other security required by law within the time allowed for filing a bond shall constitute a waiver of proceedings under Chapter 120, Florida Statutes." Bond: Commodities (Other than Lease of Space) and Contractual Services (Including Professional Services and Insurance) Pursuant to Fla. Stat. § 287.042(2)(c), any person who files an action protesting a decision or intended decision portaining to a solicitation or contract award shall post with the Board, at the time of filing the formal written protest, a bond secured by an accoptable surety company in Florida, payable to
$\begin{array}{c} 1082\\ 1083\\ 1084\\ 1085\\ 1086\\ 1087\\ 1088\\ 1089\\ 1090\\ 1091\\ 1092\\ 1093\\ 1094\\ 1095\\ 1096\\ 1097\\ 1098\\ 1099\\ 1100\\ 1101\\ 1102\\ 1103\\ 1104\\ 1105\\ 1106\\ 1107 \end{array}$	 The formal written protest shall be a petition that: states with particularity the facts and law upon which the protest is based; contains all the information specified in F.A.C. Rule 28 106.201(2); is substantially in the form of petition set forth in F.A.C. Rule 28.110.004(2), naming "The School Board of Palm Beach County, Florida" as the Respondent; and should include a request for a hearing involving disputed issues of material fact; or, if the relevant facts are not in dispute, the petition set fold source of material fact; or, if the relevant to F.A.C. Rule 28.110.004(1), if the formal written protest is filed in proper form within the 72 hour period for filing a notice of protest, the formal written protest will also constitute the notice of protest, and all time limits applicable to a notice of protest are waived and the time limits relative to formal written protest shall apply. Posting the Bond The protesting party shall be required to post a bond in a form consistent with F.A.C. Rule 28 110.005(2). A notice of decision or intended decision shall contain this statement: "Failure to file a protest within the time prescribed in Section 120.57(3), Florida Statutes, or failure to post the bond or other security required by law within the time allowed for filing a bond shall constitute a waiver of proceedings under Chapter 120, Florida Statutes." Bond: Commodities (Other than Lease of Space) and Contractual Services (Including Professional Services and Insurance) Pursuant to File. Stat. § 287.042(2)(c), any person who files an action protesting a decision or intended decision pertaining to a solicitation or contract award shall post with the Board, at the time of filing the formal written protest, a bond secured by an acceptable surely company in Florida, payable to The School

4-A Board Report January 16, 2013 Page 30 of 33

- The District shall provide the estimated contract amount to the protestor within seventy-two (72) hours (excluding Saturdays, Sundays, and holidays when the District administrative office is closed) after the filing of the notice of protest. The estimated contract amount is not subject to protest under this Policy or Fla. Stat. s. 120.57(3). In lieu of a bond, the Board may accept a cashier's check, official bank check, or money order in the amount of the bond.
- B. The bond shall be conditioned upon the payment of all costs and charges which may be adjudged against the protestor in the administrative hearing in which the action is brought and in any subsequent appellate court proceeding.
- C. Pursuant to Fla. Stat. § 287.042(2)(c), if, after completion of the administrative hearing process and any appellate court proceedings the Board prevails, it shall be entitled to recover all costs and charges which are included in the final order or judgment, excluding attorney's fees. Upon payment of such costs and charges by the person protesting the decision or intended decision or contract award, the bond, cashier's check, official bank check, or money order shall be returned to the protestor . If, after the completion of the administrative hearing process and any appellate court proceedings, the protestor prevails, the protestor may recover from the Board the costs and charges which are included in the final order or judgment, excluding attorney's fees.
- Bond: Competitive Bids for Lease of Space .-- Pursuant to Fla. Stat. § 255.25(3)(c), any ii. person who files an action protesting a decision or intended decision pertaining to a competitive bid for space to be leased by the Board shall post with the Board, at the time of filing the formal written protest, a bond payable to The School Board of Palm Beach County in an amount equal to 1 percent of the estimated total rental of the basic lease period or \$5,000, whichever is greater, which bond shall be conditioned upon the payment of all costs which may be adjudged against him or her in the administrative hearing in which the action is brought and in any subsequent appellate court proceeding. If the Board prevails after completion of the administrative hearing process and any appellate court proceedings, it shall recover all costs and charges which are included in the final order or judgment, excluding attorney's fees. Upon payment of such costs and charges by the person protesting the award, the bond shall be returned to him or her. If the person protesting the award prevails, the bond shall be returned to that person and he or she shall recover from the Board the costs and charges which are included in the final order or judgment, excluding attorney's fees.
- iii. Bond: Construction Purchasing.-- Construction purchasing is separately governed by Policy 7.10, and protestors regarding competitive procurement related to educational facilities shall be required to post a bond in the amount specified in Fla. Stat. § 255.0516, which also governs recovery of fees and costs including attorney's fees.
- f. Staying the Procurement Process.-- Upon timely receipt of the formal written protest petition, the solicitation or contract award process shall be stopped until the subject of the protest is resolved by final agency action, unless the School Board sets forth in writing particular facts and circumstances which require the continuance of the solicitation or contract award process without delay in order to avoid an immediate and serious danger to the public health, safety, or welfare.
- g. Informal Resolution.-- The Director of Purchasing shall provide an opportunity to resolve the protest by mutual agreement between the parties within seven (7) days (excluding Saturdays, Sundays, and holidays when the District administrative office closed) of receipt of the formal written protest. All affected parties shall be notified of the notice of protest.
 - Hearing. If the protest is not resolved informally under subsection (4)(g), the aggrieved party may file a formal written request for an administrative hearing (if such request was not already included in the formal written protest). All procedures as delineated in Fla. Stat. § 120.57(3)(d) (f) and F.A.C. Chapter 28-110 shall be followed.
 - i. If there is no disputed issue of material fact, an informal proceeding shall be conducted pursuant to Fla. Stat. § 120.57(2) and applicable Board Policies and may be conducted

11.00	
1169	before an impartial hearing officer who is a member in good standing of The Florida Bar.
$1170 \\ 1171$	ii. If there is a disputed issue of material fact, the Board will refer the protest to DOAH for a formal hearing under Fla. Stat. § 120.57(1).
1172	iii. As stated in Fla. Stat. § 120.57(3)(f), the burden of proof shall rest with the party protesting
1173	the proposed agency action.
1174	
1175	A. In any bid-protest proceeding contesting an intended agency action to reject all bids,
1176	proposals, or replies, the standard of review shall be whether the agency's intended
1177	action is illegal, arbitrary, dishonest, or fraudulent.
1178 1179	B. In competitive-procurement protests other than those contesting an intended agency action to reject all bids, proposals, or replies, the hearing officer or administrative law
1180	judge will conduct a de novo proceeding to determine whether the Board's proposed
1181	action is contrary to the governing statutes, the Board's Policies, or the solicitation
1182	specifications. The standard of proof for such proceedings shall be whether the
1183	proposed agency action was clearly erroneous, contrary to competition, arbitrary, or
1184	capricious.
1185 1186	iv. Valid bid protests, as determined by the Office of the Chief Counsel, shall be reported to the
1187	Board at least quarterly.
1188	
1189	17. Debarment Pursuant to Fla. Stat. §§ 1001.32(2) and 1001.41(1), and similar to § 287.042(1)(b), the
1190 1191	Board shall have the authority to debar a person/company for cause from consideration or award of
1191	future contracts. The debarment shall be for a period commensurate with the seriousness of the causes, generally not to exceed three (3) years. When the offense is willful or blatant, a longer term of debarment
1193	may be imposed, up to an indefinite period.
1194	
1195	18. Emergency Purchases Requests for emergency purchases, as defined in Fla. Stat. § 287.057(5)(a),
1196	require the signatures of the initiating administrator and his/her Area/Assistant/Associate Superintendent
1197 1198	or Division Head, and approval by the Superintendent or designee(s). Emergency purchases over twenty-five thousand dollars (\$25,000) will be reported to the Board at its next business meeting. The
1199	vendor and purchase order number will be assigned by the Purchasing Department.
1200	
1201	19. Tracking
1202	The Director of Durch series is seen with for tracking of hids/DEDs and other Decad superdad
1203 1204	a. The Director of Purchasing is responsible for tracking of bids/RFPs and other Board awarded contracts to ensure that the amount of purchase orders released does not exceed the budgeted
1204	funds approved by the Board.
1206	b. Additionally, purchases of various goods and services made under State Board of Education Rule
1207	6A-1.012(4) (State Contracts) and those made by contracts awarded under Rule 6A-1.012(3)
1208	(Piggy-Back Bids) shall be tracked and reported to the Board on a quarterly basis.
1209 1210	Definitions Unless otherwise defined herein, the procurement terms used in this Policy have the meanings set forth
1210	in Fla. Stat. § 287.012 where the context allows.
1212	
1212	
1213	
1215	STATUTORY AUTHORITY: Fla. Stat. §§ 1001.41(2); 1001.42 (26)(22) 1001.43(2)
1216	LAWS IMPLEMENTED: Fla. Stat. §§ 119.07(3)(m); 120.57(3); 255.0516;
1217	255.25(3)(d)(c); 286.0115; 287.017(1)(b); 287.042(2)(c); 287.057(5)(a), (5)(c);
1218	1001.32(2); 1001.41(1), (4), (5); 1001.42(10)(i), (j); 1001.51(11)(i); 1006.27; 1010.04;
1219	1011.06
1220	STATE BOARD OF EDUCATION RULE SUPPLEMENTED: Fla. Admin. Code Rule
1221	6A-1.012
1221	ADMINISTRATIVE PROCEDURE ACT RULES SUPPLEMENTED: Fla. Admin.
1222	Code Chapter 28-110
1223	Oue Onaplei 20-110

4-A Board Report January 16, 2013 Page 32 of 33

- 1224 PROCUREMENT GUIDELINES FOR FEDERAL ASSISTANCE PROGRAMS: OMB
- 1225 Circular A-102; 7 C.F.R. §3016; 7 C.F.R. § 210.21; 7 C.F.R. § 220.16; 7 C.F.R. §
- 1226 215.14a; 7 C.F.R. § 225.17
- 1227 HISTORY: 3323, 9340.0, 2/18/72; 12/19/73; 4/6/83; 12/11/91; 11/21/95; 6/3/98; 9/22/99;
- 1228 **5/17/00; 5/24/2004; 12/19/2012**

4-A Board Report January 16, 2013 Page 33 of 33

Legal Signoff:

The Legal Department has reviewed proposed Policy 6.14 and finds it legally sufficient for adoption by the Board.

Attorney

Date