

POLICY 7.18

5-A I recommend the Board approve development of the proposed revised Policy 7.18, entitled "Community Use of School Facilities."

[Contact: Joseph Sanches, PX 47573.]

Development

CONSENT ITEM

- When Policy 7.185 Community Use of School Board Swimming Pool Facilities, was brought forward for adoption on November 22, 2011, a Board member raised a concern about the provision in Section 2.b.v. that appeared in both Policy 7.18 and 7.185 that reads: "The potential lessee must not be in violation of, or have violated School Board Policy, local, state or federal law."
- Following discussions with Planning and Real Estate Services on the intended purposes of Section 2.b.v. and difficulty in monitoring and enforcing such a provision, it is recommended that this language be struck from the Policy.
- In an attempt to prevent the School District from being drawn into controversial matters through a third party's use of School Facilities, it is further recommended that the following language be added in as the preamble of the Policy:

The School Board recognizes that the use of school facilities by Community Organizations may be mutually beneficial to all parties involved. The Superintendent or designee shall manage and supervise the leasing process for the community use of the District's school facilities. Leasing activities at schools shall take place outside of regular school hours. By permitting community uses of school properties and facilities, it is not the intent of the School Board to create or open any Palm Beach County School District school, school property or facility as a public forum for expressive activity, nor is it the intent of the School Board to create a venue or forum for the expression of controversial subjects which are inconsistent with the educational mission and vision of the School Board and the community values or which could be perceived as bearing the imprimatur or endorsement of the School Board.

Additionally, new language has been added in Section 2.C. making it clear that the principal has the discretion to decline to lease the school facility to an individual or organization whose purpose or views are inconsistent with the educational mission and vision of the School Board.

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• Other changes have been made throughout the Policy to maintain consistency with the process that has been implemented with the Computer Aided Facilities Management system (CAFM).

POLICY 7.18

COMMUNITY USE OF SCHOOL FACILITIES

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15 1. Definitions.

- a. <u>Non-profit Organizations</u> shall include civic, religious, or community organizations that qualify as non-profit entities under the Internal Revenue Service Code and/or are Florida not-for-profit corporations and/or governmental entities.
- 20 b. <u>Commercial Organizations</u> shall include all for-profit organizations and private individuals.
- c. <u>Community Organizations</u> all non-profit and commercial organizations.
- d. <u>School-Based Organizations</u> those volunteer organizations generated by the existence of the school (e.g. booster clubs, student clubs, parent-teacher organizations or associations).
- e. <u>Interlocal Agreement</u> an agreement entered into by two or more governmental entities under the authority of and for the purposes set forth in Chapter 163, Florida Statutes.
- f. Cooperative Agreement Agencies are not-for-profit organizations that have agreements with the School District Board of Palm Beach County that benefit the children, schools and District.
- g. <u>In-Kind Contribution</u> payment in goods or services that benefit the school rather than payment in money.

34 2. Qualification and Fee Structure

- a. All qualified Community Organizations (refer to above definitions A, B and C), excluding including those under an Interlocal Agreement as stated below in Paragraph V, shall be required to complete a lease agreement form in the CAFM system. No lease is required for School-Based Organizations that maintain their funds in a school's internal account. The School Board recognizes cooperative activities with outside school-related organizations. These organizations are encouraged, appreciated and important to the work of the District. Outside school-related organizations shall be parent initiated and driven. District personnel may participate in outside school-related organizations; such activities of the District personnel shall be subject to the procedures established by the District according to appropriate internal controls and audit practices designed to limit the District's liability for collection and disbursement of the outside school-related organization's funds.
- The following reports shall be on file with the school's principal for each outside school-related organization:
 - i. Current financial statements; or
 - ii. <u>Annual independent audit prepared by a licensed Certified Public Accountant.</u>
 - The process and criteria for applying for a lease requires that the potential lessee:
 - i. Have the school complete and provide the lease agreement form. (The current application can be found on the District's web site, and is incorporated herein by reference as part of the Policy and is in the process of being replaced by the Computer Aided Facilities Management (CAFM) web based form which is incorporated by reference lease in Tririga.
 - ii. Provide the required additional documentation as identified in the CAFM lease program with the <u>web based</u> lease agreement form.
 - iii. Provide a copy of liability insurance policy in the amount of \$1,000,000.00, naming the School Board of Palm Beach County as an additional insured, with the Lease Agreement or purchase liability insurance from the School District.
 - iv. Potential Lessee must not be in default on a prior-lease payment with any District school. Potential Lessee must have fully compensated the District for any damage resulting from prior use.
 - v. Potential Lessee must not be in violation of, or have violated School

Board Policy, local, state or federal law.

- c. Applying for a lease does not obligate the District or School school to agree to lease to that organization. In keeping with the express purpose of this Policy not to create or open schools as a public forum for expressive activity. Principals shall use their discretion in only approving Potential Lessees that are not inconsistent with the educational mission and vision of the School Board and the community values.
- d. The school must retain, per the <u>District's Retention Schedule</u>, a fully executed lease agreement with all additional required documentation in its files accessible for inspection.
- e. The Superintendent or designee shall develop and present to the Board for its approval, whenever a change occurs, a District-wide <u>rate schedule</u> for the use of school facilities by Community Organizations on a non-profit and commercial basis. This rate schedule shall also determine the percentage of the school's portion and the District's portion of the fees received. The schedule shall be posted on the <u>website of the District's Planning and Real Estate Services website Department.</u>
- f. All lease fees shall be governed by the District-wide rate schedule. Waivers of fees are governed by the attached Matrix that is incorporated herein as part of this policy. The Superintendent, or designee, however, may determine, depending upon the needs of the school and its students or the District-wide benefit, that the school's portion of the facility fees as stated on the rate schedule, or part thereof, may be waived, under the following conditions:
 - i. The lessee is a non-profit organization; and
 - ii. The facility shall be used for the benefit of the District's student population. Such benefits may include recreational activities, fund raising for student activities, or providing students with the opportunity to engage in activities that are consistent with the District's mission and curriculum.
- g. This reduction of the fee must be properly calculated and documented.
- h. The District's portion of the facility fee cannot be waived, except as stated within the Matrix categories B, D, E and F.
- i. A school may receive an In-Kind Contribution, which reasonably reflects the value of the facility fee under the rate schedule. However, the school would still be responsible for all labor fees and the District's portion of the facility fee.
- j. Adequate liability insurance coverage is required under all lease agreements.

107 3. Execution of Leases

- a. Only the <u>school</u> Principal may execute a lease agreement. The <u>CAFM</u> lease agreement form can be found on the District's web site as <u>PBSD 0503</u> and is incorporated herein by reference as part of this Policy. The lease agreement form must be completed entered properly and completely, (including but not limited to dates, times of use and signatures approvals) in the CAFM system (Tririga) and signed by all parties at least forty-eight (48) hours prior to the use of the facility.
- b. Only fees listed on the Board approved District-wide rate schedule may be charged under a lease agreement, unless a lesser amount is charged as per sub-paragraphs II (E) or (F) above.
- 118 c. No leases shall extend beyond the end of the fiscal year unless approved by the Superintendent, or designee for good cause shown.
- 120 4. Termination of Lease Agreements
- a. The Superintendent, or Principal, or designated Assistant Principal as designees, may cancel leases upon twenty-four (24) hours written notice to the lessee or applicant, in the event of an emergency, school closing or for other good cause.
- 125 5. Interlocal agreements Agreements for Recreational Facilities
- a. All Interlocal Agreements that provide for the use of School District facilities

 Recreational Facilities shall be approved by the School Board. Generally,
 governmental entities shall enter into an Interlocal Agreement with the District
 for use of school recreational facilities and their relationship shall be governed
 under the terms and conditions of the agreement.
- b. Parties using School District <u>recreational</u> facilities under an Interlocal Agreement are required to carry adequate liability insurance unless the user is self-insured.
- c. Pursuant to Section 101.71(5), Florida Statutes, upon request of the Supervisor of Elections, the Board allows designated school sites and facilities for use as voting places in any primary, regular or special election.
- 137 6. Preparation of Food Products/Catering While Leasing
- a. While leasing school facilities, food may be sold or served on campus only if prepared in the school kitchen under the supervision of the school cafeteria staff or if prepared in commercial conditions approved by the Health Department. If catered, a copy of the license or certificate must be provided to

the school.

143 7. Payment Policy

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- a. Fees are to be paid <u>by check or credit card (no cash)</u> at least twenty-four (24) forty-eight (48) hours **prior to** the use of a facility. Failure to pay the fee in this timely fashion may result in termination of the agreement without written notice. No cash shall be accepted.
 - b. A school may receive an In-Kind Contribution, which reasonably reflects the value of the fee under the District-wide rate schedule. A <u>The School</u> Principal must state the value of this In-Kind Contribution in the lease agreement form and this transaction must be properly documented.
 - c. Payments shall be deposited promptly by the school with appropriate documentation as required by State Board of Education Rule <u>6A-1.001</u> and the Florida Department of Education publication titled, "<u>Financial and Program Cost Accounting and Reporting for Florida Schools, (Redbook 2001)</u>". The amounts collected shall be separated by the school for deposit into one of these appropriate internal fund accounts: extra services-custodial; extra services-other; Florida sales tax payable; rental facilities event insurance; rental income, and utilities-facilities rental (which is the District's share of the rental proceeds). In December and June of each school year the school transmits the Utility Fee account and Event Insurance Fee account funds collected during that semester to the District's Accounting Department.

163 8. Training

- a. The District shall provide training to relevant school staff as to the process used for the leasing of facilities and the provisions within this Policy.
- b. The Superintendent may issue bulletins consistent with the provisions of this Policy.
- 168 STATUTORY AUTHORITY: Fla. Stat. §§ 1001.32(2); 1001.41 (1) & (2); 1001.42 (2), 169 (21) & (26)
- 170 LAWS IMPLEMENTED: Fla. Stat. §§ 1001.32(2); 1001.42 (2), (11) & (12); 1001.43(2),
- 171 (4), & (5); 1013.10
- 172 HISTORY: 2/18/72; 7/20/77; 4/18/89; 6/6/84; 6/8/94; 10/25/96; 7/29/98; 7/7/2010;
- 173 __/__2012

Legal Signoff:

The Legal Department has reviewed proposed Policy 7.18 and finds it legally sufficient for development by the Board.

Community Use of School Facilities

Categories	Rent	District Share (Includes utilities and other District administrative and overhead expenses.)	Labor (includes Custodians, Food Service, School Police, etc.)	Representative Organizations and Activities
Category A - Commercial Organizations	Full	Full	Full	For profit summer camps
(includes private individuals).				For profit tutors, private coaches
				Vendors selling Christmas trees, pumpkins, etc.
Category B - Cooperative Agreement	Waive	Waive if during normal hours utilities are	Waive up to \$500/year per group.	Agencies approved by Safe Schools:
Agencies that are screened by Safe		operating at that campus. Full cost if	District will need to cover the costs	
Schools and approved by the Board.		during off hours.	for schools and School Police.	Non-Profit Service Organizations of direct
There are no charges to the District or				benefit to Palm Beach County Schools
clients for the services provided. These are typically non-profit organizations that				Student Population.
provide a direct benefit to multiple public school students, their parents and/or	1			Government agency's aftercare or summer camp
District employees. Special meetings by				·Non-Profit summer camp or afterschool program
governmental agencies also fall into this category.				, , , , , , , , , , , , , , , , , , ,
Category C - Non-Profit Organizations	50% Off	Full	Full	Non-Profit Organizations
that do not provide a direct benefit to				Places of Worship
public school students. Includes				Private schools
governmental agency activities not				Neighborhood and Homeowners Associations
covered by interlocal agreements.				
Category D - Interlocal Agreements	Waive	Waive for outdoor activites and for one	Waive for one time meeting; full if	PBC Department of Parks & Recreations
		time meeting or event; full if ongoing	ongoing program. District will	
		program such as afterschool program or	need to cover the costs for schools.	Municipality and City ILA's and Mutual Use Agreements
		summer camp. Charge for any special set		
		up costs such as striping fields.		
Category E - School-Based Organizations	Waive	Waive	Waive. School will have to cover	Alternative to Out of School Suspension (ATOSS)
and School District Activities			the costs for their staff.	Charter schools
				Clubs exclusively for students and/or employees
				Parent Teacher Association (PTA)
			i i	Parent Teacher Organization (PTO)
				School-Aged Child Care (SACC)
Category F - Entities that provide	Waive	Waive, however programs should be run	1	Wellness Partners (TBD by Risk Management)
programs and activities that are]	concurrent with other school activities to	overtime for custodian), if any, are	Corporate Care Works
beneficial to District employees and help]	limit cost.	to be covered by fees paid by	
meet District objectives.			participants.	

COMMUNITY USE OF SCHOOL FACILITIES

2012-2013 HOURLY BILLING RATE SUMMARY

School Board Policy # 7.18

Non - Profit	Commercial
Lease	Lease

	Lease	Lease
INTERIOR SPACE	Rate/Hour	Rate/Hour
Classroom (maximum 50 people)	20.00	40.00
Small Auditorium Capacity <250*	60.00	100.00
Large Auditorium Capacity >250*	75.00	150.00
Band/Choral Room	30.00	60.00
Music Practice Room	15.00	30.00
Elem/Mid Cafeteria without Kitchen	30.00	60.00
Elem/Mid Cafeteria with Kitchen	50.00	100.00
High School Cafeteria without Kitchen	50.00	100.00
High School Cafeteria with Kitchen	75.00	150.00
Computer/Technical Lab	40.00	80.00
Middle School Gymnasium	75.00	150.00
High School Gymnasium	100.00	200.00
Media Center	30.00	80.00
Multipurpose Room	25.00	50.00
Courtyard	50.00	100.00

^{*} Add \$65.00 per hour if theater lighting and/or sound equipment will be used.

Vendor Fee (Individual Vendor) \$ 40.00 per event day

1	Non - Profit Lease Rate/Hour	Commarcial Lease Rate/Hour
Football/Track/Soccer	60.00	100.00
Baseball Field	25.00	50.00
Softball Field	20.00	40.00
Practice Field	20.00	40.00
Basketball Court	10.00	20.00
Tennis Court	10.00	20.00
Racquetball Court	5.00	10.00
Play Court	10.00	20.00
Covered Pavillion	15.00	30.00
Football Field Preparation Rate	\$65	0.00
Baseball/Soccer Field Preparation Rate	\$15	0.00

Carrier and the same	Hourly Billing
LABOR BILLING RATES+	Rates
Custodians	33.00
Custodial Forepersons	35.00
Food Service Assistants	35.00
Food Service Managers	48.00
School Police Officers	50.00
Theatre Tech.**	40.00
Theatre Tech. Assistant***	16.00
Lease Coordinators	40.00
Instructional Technical School Assistant (ITSA)	35.00
Secondary Technical Support Technician (STST)	40.00

PARKING:	Non - Profit	Commercial	
Elem/Middle	150.00 per day	300.00 per dey	
High School	500.00 per day	1,000.00 per day	

(Evening, Weekends, & Holidays)

EXTERIOR LIGHTING:	FPL Hourly Rates	Lake Worth Hourly Rates
Football/Track (Stadiums)	18.00	28.00
Baseball	18.00	28.00
Practice Fields	18.00	28.00
Soccer/Softball Fields	18,00	28.00
Basketball Court	4.00	6.00
Tennis Court	4.00	6.00
Racquetball Court	4.00	6.00
Play Court	4.00	6.00

Contact: Rosa Dawson

Revised: July 1, 2012

Px: 4893T

The school cannot charge lesses any hourly rate or fee other than provided for on this rate schedule (except for insurance).

The District receives 35% of non-profit and 20% of commercial fee hourly rates for interior space, exterior space, parking and 100% for exterior lighting.

^{**} Theatre Tech, and Theatre Tech. Assistant must have the required district's Theatre and Stage Rigging Safety Treining refer to Bulletin MHP-637-CLO-COO.

^{**}Theatre Tech Assistant may not work independent of the Theatre Tech.

^{*} Please note the labor billing rates listed herein reflect the hourly billing rates charged by the District for use of District staff in performing these functions. Actual pay rates for the District individuals filling these rates will vary based on the individual's regular employment status with the District.

Exhibit "A"

COMMUNITY USE OF ANCILLARY FACILITIES LEASE RATE BILLING SCHEDULE

SAFE SCHOOL FACILITY

1709 N. W. Spanish River Blvd. Boca Raton, FL 33431

	Non –Profit/Civic Hourly Billing Rates	Set-Up Fee	Profit/Commercial Hourly Billing Rates	Set-Up Fee
Room A	\$65.00	\$30.00	\$130.00	\$80.00
Room B	\$65.00	\$30.00	\$130.00	\$80.00
Room D	\$60.00	\$30.00	\$120.00	\$80.00
Room E	\$70.00	\$30.00	\$140.00	\$80.00
Kitchen	\$25.00		\$50.00	
Rooms A & B	\$100.00	\$45.00	\$200.00	\$120.00
Rooms D & E	\$100.00	\$45.00	\$200.00	\$120.00
Central Hallway	N/A	\$25.00 Per table	N/A	\$25.00 Per table

Labor Billing Rates	Hourly Billing Rates •	
Custodians	\$33.00	
Custodial Forepersons	\$35.00	
School Police Officers	\$50.00	
Lease Coordinator	\$40.00	
Food Service Assistants	\$35.00	
Food Service Managers	\$48.00	
Instructional Technical School Assistant (ITSA)	\$35.00	
Secondary Technical Support Technician (STST)	\$40.00	

The Safe School Facility cannot charge lessee any hourly billing rate or fee other than provided for on this rate schedule (except for insurance). The District receives 35% of non-profit fee and 20% of commercial fee hourly billing lease facility rates.

◆ Please note the labor rates listed herein reflect the hourly billing rates charged by the District for use of District staff in performing these functions. Actual pay rates for the District individuals filling these roles will vary based on the individual's regular employment status with the District.

Contact: Rosa Dawson @ PX48937

Exhibit "B"

COMMUNITY USE OF ANCILLARY FACILITIES LEASE RATE BILLING SCHEDULE

PEW LEADERSHIP DEVELOPMENT CENTER

9482 MacArthur Blvd. Palm Beach Gardens, FL 33403

	Non-Profit/Civic Hourly Billing Rates	Set-Up Fee	Profit/Commercial Hourly Billing Rates	Set-Up Fee
Grand Training Room # 1	\$50.00	\$30.00	\$100.00	\$60.00
Training Room # 3	\$15.00	N/A	\$30.00	N/A
Training Room # 4	\$15.00	N/A	\$30.00	N/A
Conference Room	\$10.00	N/A	\$20.00	N/A

Labor Billing Rates	Hourly Billing Rates+
Custodians	\$33.00
Custodial Forepersons	\$35.00
School Police Officers	\$50.00
Lease Coordinator	\$40.00
Food Service Assistants	\$35.00
Food Service Managers	\$48.00
Instructional Technical School Assistant (ITSA)	\$35.00
Secondary Technical Support Technician (STST)	\$40.00

The Pew Leadership Development Center cannot charge lessee any hourly billing rate or fee other than provided for on this rate schedule (except for insurance). The District receives 35% of non-profit fee and 20% of commercial fee hourly billing lease facility rates.

• Please note the labor rates listed herein reflect the hourly billing rates charged by the District for use of District staff in performing these functions. Actual pay rates for the District individuals filling these roles will vary based on the individual's regular employment status with the District.

Contact: Rosa Dawson @PX48937

7/12