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POLICY 8.1225

5-B I recommend that the Board approve development of the proposed revised Policy 8.1225, entitled "Instructional Materials Accountability."

[Contact: Dr. Connie Tuman-Rugg, and Meezie Pierce, PX48549.]

Development CONSENT ITEM

- The revised policy reflects the recent amendment to Section 1006.28(3)(b), FS, effective July 1, 2009, approved by the 2009 Florida Legislature in Senate Bill 1248. The bill was signed by the Governor on June 24, 2009.
 - Senate Bill 1248 deletes the statutory language, "(i)f instructional materials lost, destroyed, or damaged have been in school use for more than 1 year, a sum ranging between 50 and 75 percent of the purchase price of the book shall be collected, determined by the physical condition of the book".
 - The bill requires each school principal to recoup from students or their parents 100 percent of the replacement costs of lost or damaged instructional materials, unless a penalty or in-kind activity in lieu of payment authorized by the School Board policy. The School Board policy provides for suspension from participation in extracurricular activities or community.

POLICY 8.1225

1		INSTRUCTIONAL MATERIALS ACCOUNTABILITY		
2 3 4 5 6 7 8 9	1.	<u>Purpose</u> State law declares that textbooks and other instructional materials are the property of the School Board and "shall be merely loaned to the pupils of the school" and must be returned when the principal or teacher so directs. This Policy clarifies the responsibilities of students, parents/guardians, principals/teachers, and the Superintendent/designees; and provides procedures for the conservation of, accountability for, and collection of instructional materials loaned to students pursuant to Fla. Stat. § 1006.42.		
10 11	2.	<u>Responsibilities</u> The general duties of students, parents, principals, and the Superintendent concerning instructional materials shall be as set forth below:		
12 13 14 15		a.	Students Students must recognize that textbooks and other instructional materials are merely loaned to them for use in "pursuing their courses of study and are to be returned at the direction of the principal or the teacher in charge."	
16 17 18 19 20 21		b.	<i>Parents/Guardians</i> Each parent of a student to whom or for whom instructional materials have been issued, is liable for any loss or destruction of, or unnecessary damage to, the instructional materials or for failure of the student to return the instructional materials when directed by the school principal or the teacher in charge, and shall be required to pay for such loss, destruction, or unnecessary damage.	
22 23		C.	<i>Teachers</i> Each teacher shall be accountable for accurate record keeping of instructional materials that are assigned to that teacher's students.	
24		d.	Principals.—Each principal is responsible for:	
25 26 27 28 29 30 31 32 33 34 35 36			i. Conservation and Accountability: Principals shall ascertain by inspection, and ensure through every available agency, that all books issued to the school by the Superintendent, either in the hands of pupils or in storage, are cared for properly, and "shall see that all books are fully and properly accounted for," as required by Fla. Stat. 1006.28(3)(e). Principals/ designees must ensure that instructional materials in storage in schools are kept in a neat, orderly, and safe manner, preferably in the sequence contained in the annual textbook inventory. All reasonable effort shall be made to protect materials against fire, flood, vermin, infestation, and similar damage. Principals/designees shall conduct an inventory of instructional materials assigned to their school at least once per semester.	

- ii. Collection.-- The school principal shall collect from each student or the
 student's parent the purchase price of any instructional material the pupil
 has lost, destroyed, or unnecessarily damaged and report and transmit
 the money collected to the district school superintendent, pursuant to Fla.
 Stat. 1006.28(3)(b).
- 42 Superintendent.-- As stated in Fla. Stat. § 1006.28(2)(b), the Superintendent's e. responsibilities include keeping "adequate records and accounts for all 43 financial transactions for funds collected" from the sale, loss, or damage of 44 45 instructional materials. The Superintendent and principals shall ensure that all 46 money collected from the loss or damage of instructional materials shall be 47 transmitted to the district school superintendent to be deposited in the district 48 school board fund and added to the district appropriation for instructional 49 materials, as required by Fla. Stat. 1006.28(3)(d).
- 50 3. <u>Debts for Loss, Damage, or Destruction</u>.-- Fla. Stat. 1006.28(3)(b), as interpreted
 51 consistent with the exemption under § 1003.62(2) approved by the State Board of
 52 Education on February 17, 2004, mandates that:
- 53 "The school principal shall collect from each student or the student's parent the 54 purchase price of any instructional material the student has lost, destroyed, or 55 unnecessarily damaged [during the book's first two years of use] and to report and transmit the money collected to the district school superintendent. If instructional 56 57 materials lost, destroyed, or damaged have been in school use for more than [2] year[s], a sum ranging between 50 and 75 percent of the purchase price of the 58 59 book shall be collected, determined by the physical condition of the book. The 60 failure to collect such sum upon reasonable effort by the school principal may result 61 in the suspension of the student from participation in extracurricular activities or 62 satisfaction of the debt by the student through community service activities at the 63 school site as determined by the school principal, pursuant to policies adopted by district school board rule." 64
- 65 Accountability Procedures.— The principal/designee of each school shall complete 4. 66 a School Instructional Materials Accountability Plan (PBSD 1989) to designate 67 school instructional materials accountability responsibilities to selected school staff. 68 А copy of the form is available on the District web page at: www.palmbeach.k12.fl.us/Records/PDF/1989.pdf. 69 and is incorporated herein by 70 reference as part of this policy. The Plan will be reviewed annually to ensure that 71 proper staff members are represented on the Plan. The school the 72 principal/designee shall ensure that the following processes and procedures are carried out, according to the Accountability Plan to ensure proper accountability for 73 74 instructional materials:
- 75 a. <u>Receipt of Inventory</u>

- *Receipt of order.--* A location shall be designated in each school to
 maintain delivery receipts as a record of receiving each order from the
 Instructional Materials Department.
- 79 ii. Verification of order .-- Actual quantities received shall be matched to the textbook shipping invoice (TX0097). A copy of this form is contained in 80 the Instructional Materials Department Procedures Manual and can be 81 82 viewed Section of manual in D the at: 83 www.palmbeach.k12.fl.us/instructionalmaterialsdept/manual.htm and is incorporated herein by reference as part of this policy. 84
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- 89 Labeling books.-- All books that are not tracked electronically using iv. 90 Destiny Textbook Manager shall be stamped with the school's name on the inside front cover of the book. Each book shall be assigned a unique 91 92 identification number. Beginning with the 2007-2008 school year, all 93 newly implemented instructional materials shall be bar coded and tracked electronically using the Destiny Textbook Management system. 94 Bar-95 codes shall be affixed to the bottom left front cover. The bar code number 96 shall be the unique book number.

97 b. <u>Distribution of Inventory</u>

- i. 98 Distribution of student books.—For any materials that are not issued 99 electronically to students, a Student Textbook Issued Damage Report 100 card (PBSD 0394) shall be completed for each book noting its condition. 101 A copy of this card is contained in the Instructional Materials Procedures Manual and can be viewed in Section E of the manual at: 102 103 www.palmbeach.k12.fl.us/instructionalmaterialsdept/manual.htm and is 104 incorporated herein by reference as part of this policy. Teachers must keep a record of the books issued to students including student names 105 106 and book numbers along with the student book cards. Beginning with the 107 2007-2008 school year, all newly implemented instructional materials 108 shall be bar coded and scanned out to students and teachers and tracked 109 electronically using the Destiny Textbook Management system.
- *Distribution of teacher materials.--* Each principal of a school shall
 designate an instructional materials contact, who shall keep a written or
 electronic record of materials issued or scanned out to each teacher.
- 113iii.Distribution of class sets.--When class sets are used, each teacher is114assigned a class set of books, and teachers will assign a copy of the book

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115to a student for each class period. A Textbook Issued Damage Report116card (PBSD 0394) shall be completed by each such student in each117class. The teacher shall keep a record of the class set book that is118assigned to each student. Teachers shall verify that the class set books119are returned at the end of each class period.

iv. Inventory and storage of excess materials.-- A written or electronic record
 of all excess on-adoption student and teacher materials in storage shall
 be maintained. After student and teacher materials have been issued, the
 instructional materials contact shall adjust the TX05 ordering screen
 (Anticipated Enrollment field) to list excess books for return or exchange.

125 c. <u>Monitoring of Inventory During the School Year</u>

- 126i.Notification of parents of textbook procedures.-- Schools should notify127parents of this Policy and include information on student and parental128responsibilities for textbooks in school handbooks, newsletters, and other129communication to parents. During open houses and parent meetings, the130principal and teachers shall communicate how books are used to achieve131the curricular objectives of the school, as stated in Fla. Stat. §1321006.28(3)(a).
- 133 Periodic book checks.-- Teachers are required to conduct book checks at ii. 134 least once per grading period. Book checks shall be conducted one week 135 prior to the date progress reports are issued. Teachers must fill out PBSD 0395, "Lost/Damaged Materials Notice" for any missing or damaged 136 137 materials, and submit the form to the instructional materials contact and A copy of this form is contained in the Instructional 138 bookkeeper. 139 Materials Department Manual and can be viewed in Section E of the 140 manual at:

141 www.palmbeach.k12.fl.us/instructionalmaterialsdept/manual.htm.

- 142A.Tracking of obligation status.-- For each grading period, the student's143name is added to the school's obligation list if any of his/her books144were discovered to be lost or destroyed when the teacher conducted145the book check. Schools shall use the TERMS Fees and Fines146Program or Destiny Textbook Management system for materials147adopted for 2007-2008 or later to track obligations.
- 148B.Assessing charges.-- As required by Fla. Stat. § 1006.28(3)(b), as149interpreted consistent with the exemption under § 1003.62(2)150approved by the State Board of Education on February 17, 2004, the151obligations to be tracked for books reported as lost or destroyed152during the school year shall be based on the 100% value of any book153during its first two years of service (but after the second year, books

- 154 shall be charged at a percentage between 50% and 75% of the purchase price, depending on the physical condition of the book). 155 156 Schools shall use the Textbook Dictionary Price List (TX0121) that is posted on the Instructional Materials Department web page in 157 158 August of each year for pricing information. The Textbook Dictionary 159 Price List can be viewed at: 160 www.palmbeach.k12.fl.us/instructionalmaterialsdept/priceupdate.htm 161 and is incorporated herein by reference as part of this policy.
- 162 Parent notification .-- After each periodic book check and each grading iii. 163 period, an Instructional Materials Obligation Letter (PBSD 2057) or 164 Destiny Overdue Materials and Unpaid Fines Notice is generated, and teachers must send these notices of lost/ destroyed book obligations to 165 parents along with progress reports or report cards. A copy of the form is 166 available 167 on the District web page at: www.palmbeach.k12.fl.us/Records/PDF/2057.pdf, and is incorporated 168 169 herein by reference as part of this policy. Documentation of all communication with students and parents, verbal and written, including 170 171 telephone calls, parent conferences, certified letters, and letters from the 172 Legal Services Department shall be kept on file.
- iv. "Reasonable efforts" defined.-- Reasonable collection efforts by the
 principal/designee may be defined to include sending the Instructional
 Materials Obligation Letter (PBSD 2057) to the parent/guardian via
 certified mail; placing a follow-up telephone call; following up with a
 documented student or parent conference, if possible; and then sending a
 second notice by certified mail if the sum has not yet been remitted.
- 179v.Determination of consequences for lack of payment.-- If reasonable
efforts by the principal/designee to collect the obligation described in
paragraph (4)(c)(iv) are unsuccessful, the principal shall impose
consequences as follows:
- 183 Α. Suspension from Extracurricular Activities.-- As stated in Fla. Stat. § 184 1006.28(3)(b), the student will be suspended from participation in 185 extracurricular activities (if the student is involved in such activities) 186 until such time as the parent/guardian has paid for such loss, 187 destruction, or unnecessary damage as required by Fla. Stat. § 188 1006.28(3)(b); or alternatively, the student may elect to satisfy the 189 obligation through community service hours pursuant to 190 subparagraph B, below.
- 191B.Community Service Hours.-- If the student is not suspended from192extracurricular activities to encourage the parent/guardian to satisfy193the obligation (because the student is not involved in such activities

or the student has elected to perform community service hours), the principal may require the student to satisfy the debt through ageappropriate community service activities at the school site, as stated in Fla. Stat. § 1006.28(3)(b).

198 Definition .-- For purposes of this Policy, community service Ι. 199 activities must be supervised age-appropriate activities at the 200 school site. Depending on the nature of the activity and the 201 availability of supervision, some of these activities may occur 202 after school hours or on a weekend; and they shall not be done 203 during the student's classes. Some examples may include: 204 shelving books in the media center; assisting in the cafeteria; 205 picking up litter; assisting the teacher, coach, or custodian; 206 cleaning blackboards; washing golf carts; working in the ticket 207 booth at sports events; weeding flower beds; performing minor 208 maintenance activities; setting up chairs for weekend events; 209 assisting with textbook maintenance; or other activities helpful to 210 the school or its students.

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- II. Calculating the Hours.-- The number of required hours and quarterly fractions thereof shall be calculated by dividing the debt by the prevailing hourly minimum wage as stated at http://www.dol.gov/esa/whd/flsa/), after the debt is calculated using the formula in subparagraph (4)(c)(ii)(B) above and Fla. Stat. § 1006.28(3)(b). For example, to satisfy a debt of \$50, the student would perform 9 hours and 45 minutes of community service at the school site. This is calculated by dividing the \$50 debt by \$5.15 (the prevailing minimum wage as stated at http://www.dol.gov/esa/whd/flsa/), and then rounding the quotient to the nearest quarter hour.
- III. Documentation.-- The principal/designee shall keep a record of when the debt has been satisfied, using the Community Service Record for Instructional Materials Obligations (PBSD 1990). A copy of the form is available on the District web page at: www.palmbeach.k12.fl.us/Records/PDF/1990.pdf, and is incorporated herein by reference as part of this policy. Of course, a student's community service hours will be cut short upon receipt of the parent's/guardian's payment for any amount not yet satisfied through the community service activities. For example, if a student owes \$50 and has done \$20 worth of community-services activities, the remaining \$30 could be satisfied through payment of the remaining \$30, rather than through completion of the activities.

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- 235 IV. *Refunds for found books.--* In the event a student finds a book 236 that had previously been reported lost and paid for as an 237 obligation, the school shall issue a refund. The amount of the 238 refund shall correspond with the physical condition of the book. 239 For example, a book that is returned in unnecessarily-damaged 240 condition may not merit any refund. On the other hand, a book 241 returned without any unnecessary damage might merit a full 242 refund.
- 243 The school shall request its instructional materials contact a. to complete a Check Requisition (PBSD 0181) in order to 244 refund the student for the obligation, regardless of whether 245 246 it was satisfied through the parent's/guardian's direct 247 payment or through the student's community services hours. A copy of the form is available on the District web 248 249 page at: 250 http://www.palmbeach.k12.fl.us/Records/Forms/0181.pdf and is incorporated herein by reference as part of this 251 252 policy.
 - b. If the book is found after the student has been suspended from extracurricular activities, the student may be reinstated to the extracurricular activities upon satisfying any obligation for unnecessary damage to the returned book.
- 258 d. End-of-Year Inventory

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- i. 259 Storage of Inventory.-- A physical count of all materials that were not 260 issued to students or teachers and are stored in either central storage spaces or classrooms shall be conducted at year end and reported to the 261 262 school's instructional materials contact. A written or electronic record of the school's quantities and locations of all stored materials must be 263 264 available over the summer months. Principals should have access to this 265 information in the event that some materials may need to be transferred 266 during the summer months due to reasons such as loss of enrollment or 267 opening of a new school in the area.
- ii. Collection of teaching materials.-- At the end-of-year checkout or when a teacher leaves mid-year, the teacher shall return teaching materials to the principal/designee, even if a teacher transfers to another school in the District, because the materials are assigned to the school where issued. If desired, the school that is losing the teacher unit may elect to have the teaching materials transferred to the receiving school. In such cases a Textbook Exchange form (PBSD 0390) shall be executed or the transfer

- 275of bar coded materials is accomplished through the Destiny Textbook276Management System. The PBSD 0390 form can be viewed at:277www.palmbeach.k12.fl.us/instructionalmaterialsdept/manual.htm, and is278available to order from the Instructional Materials Department. The form279is incorporated herein by reference as part of this policy.
- Logging return of materials by students.-- At the end of the school year or term, students shall return materials issued to them for that year or term.
 All materials returned from students and teachers that are checked in and out using Destiny shall be scanned in and a list of any books not returned shall be printed. For materials not tracked via Destiny (adoptions prior to 2007-2008) teachers shall maintain a written verification that all materials are returned by students.
- 287 iv. Report of lost/damaged student materials.-- Any missing material not 288 previously reported as lost or destroyed shall be logged by the classroom 289 teacher on the Textbook Lost/Damaged form (PBSD 0395). The 290 classroom teacher must submit a copy of the Lost/Damaged Materials Notice (PBSD 0395) to the instructional materials contact and school 291 292 bookkeeper. PBSD 0395 form The can be viewed at: 293 www.palmbeach.k12.fl.us/instructionalmaterialsdept/manual.htm, and is 294 available to order from the Instructional Materials Department. The form 295 is incorporated herein by reference as part of this policy.
- 296v.Selling books to students.-- Schools may sell books to student or parents297if they so choose. The school shall cross out any markings or remove bar298codes identifying the book as School Board property. The money from the299sale shall be added to the lost textbook account (6-5200.00) and remitted300to Accounting Services with the lost/damaged collections at the end of the301year. The sold book shall be reported as lost on the TX05 screen in June.
- 302vi.School-wide inventory counts and reporting of final losses.-- A physical303count of all student books and teacher materials returned at the year end304and a count of books in storage shall result in the school's final inventory305at year end. All documented lost books are reported on the TX05 screen.
- 306 vii. Remittance of all monies collected for instructional materials.-- All monies 307 in school textbook accounts (6-5200.00) shall be cleared out at year end 308 and remitted to Accounting Services with a transmittal form (PBSD 0150) 309 indicating payment for lost/damaged books. A copy of the form is 310 available District on the web page at: www.palmbeach.k12.fl.us/Records/PDF/0150.pdf, and is incorporated 311 312 herein by reference as part of this policy.
- e. <u>Collection of End-of-Year Obligations</u>.-- Any student with textbook obligations

- 314at the end of the school year (unless previously satisfied through community315service hours) will be placed on the obligation list; the parent/guardian shall be316notified; and the principal/designee shall make reasonable collection efforts.
- 317 i. Assessing charges for books lost, destroyed, or unnecessarily damaged.-- As required by Fla. Stat. § 1006.28(3)(b), books that are as interpreted 318 319 consistent with the exemption under § 1003.62(2) approved by the State 320 Board of Education on February 17, 2004, books that were in the first two 321 vears of use when lost, destroyed, or unnecessarily damaged, shall be charged at 100% of their new purchase price ; but after the second year, 322 323 books shall be charged a percentage between 50% and 75% of their 324 price, depending on the physical condition of the book. Schools shall use 325 the Textbook Dictionary Price List (TX0121) that is posted on the 326 Instructional Materials Department web page in August at the beginning 327 of the school year for which the obligation is reported.
- ii. Notice to parent/guardian.-- Notice shall be given to the parent/guardian
 of any end-of-year textbook obligations, using the Textbook Obligation
 Letter. Documentation of all communication with students and parents,
 verbal and written, including telephone calls, parent conferences, certified
 letters and letters from the Legal Services Department shall be kept on
 file.
- 334 iii. *Tracking obligation status.--* Schools shall use the TERMS Fees and
 335 Fines Program or Destiny system to track obligations.
- 336 *Referral to Legal.--* After reasonable attempts by the principal/designee to iv. 337 collect, the debt shall be referred to the Legal Services Department for 338 further assistance using PBSD 2020 Textbook Collection Referral. A copy 339 of the form is available on the District web page at: 340 www.palmbeach.k12.fl.us/Records/PDF/2020.pdf, and is incorporated 341 herein by reference as part of this policy. (Reasonable collection efforts 342 by the principal/designee may be defined to include sending the Textbook 343 Obligation Letter to the parent/guardian via certified mail; placing a follow-344 up telephone call; following up with a documented student or parent 345 conference, if possible; and then sending a second notice by certified mail 346 if the sum has not yet been remitted.)
- 347v.Other debt-collection methods.-- If the obligation has not been satisfied by348the parent/guardian after reasonable efforts by the principal, or by349community service hours, the School Board may exercise any lawful350means of carrying out its statutory responsibility of collecting the351obligation, including, but not limited to, referral to a debt-collection352agency.

- 353 vi. Student consequences.-- If an end-of-year obligation still has not been
 354 satisfied by the beginning of the next school year after reasonable
 355 collection efforts by the principal/designee, the principal should impose
 356 consequences as follows:
- 357 Suspension from Extracurricular Activities.—A student's instructional Α. 358 materials obligations shall be tracked from grade to grade and school 359 to school until the debt is satisfied or the following consequences 360 have been imposed. The student shall be suspended from participation in extracurricular activities (if the student is involved in 361 362 such activities), until such time as the parent/guardian has paid for 363 such loss, destruction, or unnecessary damage as required by Fla. Stat. § 1006.28(3)(b); or alternatively, the student may elect to satisfy 364 365 the obligation through community service hours pursuant to subparagraph B, below. 366
- 367 Community Service Hours. If the student is not suspended from B. extracurricular activities (because the student is not involved in such 368 369 activities or the student has elected to perform community service 370 hours), the principal will require the student to satisfy the debt through age-appropriate community service activities at the school 371 372 site as explained in subparagraph (4)(c)(v)(B), above. The 373 principal/designee shall keep a record of when the debt has been 374 satisfied, using the Community Service Record for Instructional 375 Materials Obligations (PBSD 1990). A copy of the form is available 376 on the District web page at: 377 www.palmbeach.k12.fl.us/Records/PDF/1990.pdf, is and 378 incorporated herein by reference as part of this policy. However, a 379 student's community service hours will be cut short upon receipt of 380 the parent's/quardian's payment for any amount not vet satisfied 381 through the community service activities. For example, if a student 382 owes \$50 and has done \$20 worth of community-services activities. 383 the remaining \$30 could be satisfied through payment of the remaining \$30, rather than through completion of the activities. 384
- 385vii.Refunds for found books.-- In the event a student finds a book that had
previously been reported lost and paid for as an obligation, the school
shall issue a refund. The amount of the refund shall correspond with the
physical condition of the book. For example, a book that is returned in
unnecessarily-damaged condition may not merit any refund. On the other
hand, a book returned without any unnecessary damage might merit a full
refund.
- A. The school shall request the instructional materials contact to complete a Check Requisition (PBSD 0181) in order to refund the

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- 394student for the obligation, regardless of whether it was satisfied395through the parent's/guardian's direct payment or through the396student's community service hours.
- B. If the book is found after the student has been suspended from
 extracurricular activities, the student may be reinstated to the
 extracurricular activities upon satisfying any obligation for
 unnecessary damage to the returned book.
- 401 STATUTORY AUTHORITY: Fla. Stat. §§ 1001.41(2); 1006.28
- 402 LAWS IMPLEMENTED: Fla. Stat. §§ 1003.62(2); 1006.28; 1006.42
- 403 HISTORY: 1/13/03; 8/2/2004; 12/10/2008; ____/2009

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Legal Signoff:

The Legal Department has reviewed proposed Policy 8.1225 and finds it legally sufficient for development by the Board.

Attorney

Date