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## POLICY 5.1817

**5-C** I recommend the Board approve the proposed new Policy 5.1817, to be entitled "Student Expulsion."

[Contact: Corey Smith, Esq., 434-8500.]

## Development CONSENT ITEM

• This new Policy will provide uniform procedures and standards for administrators in making and processing recommendations for student expulsion, and Board standards for consideration of the recommendations.

| 1        | POLICY 5.1817  |            |
|----------|--|------------|
| 2<br>3   | STUDENT EXPULSION  |            |
| 4        | STODENT EXPOSION   |            |
| 5        |  |            |
| 6        | 1. Definition Expulsion is defined as "the removal of the right and obligation of  |            |
| 7        | student to attend a public school under conditions set by the district school boa  |            |
| 8        | and for a period of time not to exceed the remainder of the term or school year at   |            |
| 9<br>10  | <u>1 additional year of attendance. Expulsions may be imposed with or without continuing educational services and shall be reported accordingly." Fla. Stat.</u> |            |
| 11       | <u>1003.01(6)</u> .  | <u> </u>   |
| 12       |  |            |
| 13       | 2. General Provisions  |            |
| 14       |  |            |
| 15       | a. All disciplinary incidents resulting in a recommendation for expulsion shall  |            |
| 16<br>17 | coded appropriately within the parameters of the School Board's disciplin<br>matrix set forth in Policies 5.1812 and 5.1813 and treated in accordance w          |            |
| 17       | Policy 5.1814, "Most Severe Consequences for Violent Acts." In addition, F   |            |
| 19       | Stat. $\S$ 1006.09(1)(c) provides that:  | 104.1      |
| 20       | "The principal or the principal's designee may recommend the   |            |
| 21       | expulsion of any student who has committed a serious breach of   |            |
| 22       | conduct, including, but not limited to, willful disobedience, open   |            |
| 23       | <u>defiance of authority of a member of his or her staff, violence</u>   |            |
| 24       | against persons or property, or any other act which substantially  |            |
| 25       | disrupts the orderly conduct of the school. A recommendation of  |            |
| 26       | expulsion or assignment to a second chance school may also be  |            |
| 27       | made for any student found to have intentionally made false  |            |
| 28<br>29 | <u>accusations that jeopardize the professional reputation, employment, or professional certification of a teacher or other</u>                                  |            |
| 29<br>30 | member of the school staff, according to the district school board   |            |
| 31       | code of student conduct."  |            |
| 32       |  |            |
| 33       | b. As required by Fla. Stat. § 1006.13(4), this Policy "provid[es] that any stude  | <u>ent</u> |
| 34       | found to have committed a violation of s. 784.081(1), (2), or (3) [aggravate   | ed         |
| 35       | battery, aggravated assault, or battery on a Board member or Distr   | ict        |
| 36       | employee] shall be expelled or placed in an alternative school setting or oth  | er         |
| 37       | program, as appropriate. Upon being charged with the offense, the stude  |            |
| 38       | shall be removed from the classroom immediately and placed in an alternativ  | ve         |
| 39       | school setting pending disposition."   |            |
| 40       | a Only the principal of a cohect may recommand everythics to the   | ha         |
| 41<br>42 | c. Only the principal of a school may recommend expulsion to the Superintendent. In the case of a charter school student, the principal makes                    |            |
| 42       | Supermendent. In the case of a chanter school student, the principal makes   | <u>2</u> a |

| 43<br>44<br>45<br>46<br>47                         |           | <u>d.</u> | request to the governing body, which submits the recommendation to the Superintendent.<br>Only the School Board, by vote in a regular or special meeting, may officially expel a student (including a student recommended for expulsion by a charter   |
|--|-----------|-----------|--|
| 48<br>49<br>50                                     |           |           | school's governing body) from the regular education program of the District school system.   |
| 51   | <u>3.</u> | Pre       | -Hearing Procedures  |
| 52<br>53<br>54<br>55<br>56<br>57<br>58<br>59<br>60 |           | <u>a.</u> | <u>Student Placement Pending Expulsion</u> Upon the principal's decision to recommend expulsion, the student shall be issued a ten-day out-of-school suspension, using the procedures in Policy 5.1815, and reassigned to the Department of Alternative Education under Policy 8.13. This assignment shall be in effect until the School Board officially votes on the expulsion (which should be within sixty (60) calendar days). During that period, a student may receive educational services only through the Department of Alternative Education. |
| 61<br>62<br>63<br>64<br>65<br>66                   |           | <u>b.</u> | Other Measures As required by Fla. Stat. § 1006.09(1)(c), "Any recommendation of expulsion shall include a detailed report by the principal or the principal's designated representative on the alternative measures taken prior to the recommendation of expulsion."  |
| 67<br>68<br>69<br>70<br>71                         |           | <u>C.</u> | Legal Review All principal expulsion-recommendation packets shall be<br>forwarded within two work days to the Department of Legal Services for<br>review. An attorney from the Department of Legal Services shall review each<br>packet for legal sufficiency.   |
| 71<br>72<br>73<br>74<br>75<br>76<br>77<br>78       |           |           | i. If the attorney finds the packet is not legally sufficient, the attorney shall<br>communicate with the reporting school to determine if it is possible to<br>make the packet legally sufficient. If the packet cannot sustain legal<br>review, the expulsion process shall end and the student shall be referred<br>to his/her respective Area Office for placement into the regular school<br>program.   |
| 78<br>79<br>80<br>81<br>82<br>83<br>84<br>85<br>86 |           | <u>d.</u> | <ul> <li><u>ii. If the packet is legally sufficient, it shall be forwarded to the Expulsion Screening Committee.</u></li> <li><u>Expulsion Screening Committee A committee consisting of three principals/designees, one each from an elementary, middle, and high school, plus an area administrator/designee, will meet, to the extent possible, each week during the school year.</u></li> </ul>  |

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87 Each Committee meeting will be conducted by an attorney from the 88 Department of Legal Services, who will have no vote but will be available 89 to answer any questions regarding legal issues for the Committee 90 members. The Committee shall review each expulsion packet forwarded 91 by the Department of Legal Services, and, by majority vote, determine 92 whether the packet shall be forwarded to the Superintendent for a 93 recommendation of expulsion to the School Board. 94 95 ii. If the Expulsion Screening Committee declines to forward the 96 recommendation to the Superintendent, the principal of the school where 97 the incident occurred may appeal at the next Screening Committee 98 meeting. The principal will be allowed only until that next meeting 99 (generally one week) to submit additional information to support the 100 recommendation of expulsion. At that next meeting, the Committee shall review the additional information, along with the original information, to 101 102 determine if it should be forwarded to the Superintendent. 103 104 A. If at that next meeting the Committee declines to forward the recommendation to the Superintendent. the expulsion 105 recommendation process ends: and the student will be referred to 106 107 his/her respective Area Office for placement into the regular school 108 program. 109 B. If at that next meeting the Committee decides to forward the 110 recommendation to the Superintendent, the expulsion process will 111 112 proceed. 113 114 Due Process Procedures.-- Pursuant to Fla. Stat. § 1002.20(4)(b). "public school 4. students and their parents have the right to written notice of a recommendation of 115 expulsion, including the charges against the student and a statement of the right of 116 the student to due process." Due process includes notice and opportunity to be 117 118 heard. 119 Notice .-- The student, and the parents/guardian of the student, who the 120 <u>a.</u> 121 Superintendent will recommend for expulsion shall be issued written notice of 122 the recommendation of expulsion. Pursuant to Fla. Stat. §§ 1006.07(1)(a) and 1006.08. the notice shall contain the following: 123 124 125 A statement of the charges for which expulsion will be recommended: 126 127 Notification that the student has a right to a hearing under Fla. Stat. §§ 128 120.569 and 120.57 to contest the recommendation. 129

| 130 |    | iii. Notification that the student has the right to be represented by an attorney    |
|-----|----|--|
| 131 |    | and to call witnesses to testify at the hearing on the student's behalf.             |
| 132 |    |  |
| 133 |    | iv. Notification of the provisions of the Sunshine Law and that the parent may       |
| 134 |    | elect to have the hearing held in public; otherwise, it shall be closed to the       |
| 135 |    | public.  |
| 136 |    |  |
| 137 | b. | Opportunity to Be Heard Every student who is recommended for                         |
| 138 |    | expulsion shall have the right to a hearing, to tell his/her side of the story or to |
| 139 |    | explain or refute the evidence against him/her, in denial or mitigation of the       |
| 140 |    | charges.   |
| 141 |    |  |
| 142 |    | i. It shall be the responsibility of the student/parent/guardian/representative      |
| 142 |    | to request a hearing, through the Department of Legal Services, in a                 |
| 143 |    | timely fashionwithin fifteen (15) days after receipt of the notice of                |
| 145 |    | recommendation for expulsion. If no request for a hearing is timely made,            |
| 145 |    | the student is deemed to have waived the right to a hearing: the                     |
| 140 |    | recommendation for expulsion shall be forwarded to the School Board for              |
| 147 |    | vote; and the facts of the charges in the notice will be deemed by the               |
| 148 |    | School Board to be true.   |
| 149 |    | School Board to be true.   |
| 150 |    | ii Durquent to ACO 2001 05, the student may request a bearing under Ela              |
| 151 |    | ii. Pursuant to AGO 2001-05, the student may request a hearing under Fla.            |
|     |    | Stat. § 120.57(1) when there is a disputed issue of material fact or under           |
| 153 |    | § 120.57(2) if there is no disputed issue of material fact. In either type of        |
| 154 |    | proceeding, the hearing shall be informal in nature and the rules of                 |
| 155 |    | evidence will apply loosely.   |
| 156 |    | A Disputed logues of Material Fact In space where the student will                   |
| 157 |    | A. Disputed Issues of Material Fact In cases where the student will                  |
| 158 |    | contest a material issue of fact such as denying that he/she actually                |
| 159 |    | committed the act as charged, the hearing officer will serve as the                  |
| 160 |    | finder of fact. The burden of proof rests with the School District.                  |
| 161 |    | When material facts are in dispute, the standard of proof is the                     |
| 162 |    | "preponderance of the of the evidence" i.e., whether it is reasonable                |
| 163 |    | to conclude from all the evidence submitted by both the School                       |
| 164 |    | District and the student that the pupil did commit the violation with                |
| 165 |    | which he or she is charged as the basis for expulsion. After the                     |
| 166 |    | conclusion of the hearing the hearing officer shall issue written                    |
| 167 |    | findings of fact as to whether the evidence presented supports the                   |
| 168 |    | <u>charge(s) against the student.</u>  |
| 169 |    |  |
| 170 |    | B. No Disputed Issues of Material Fact When the student does not                     |
| 171 |    | dispute the factual basis for the expulsion recommendation, the                      |
| 172 |    | <u>student is entitled to a hearing under Fla. Stat. § 120.57(2), to</u>             |
| 173 |    | address whether the undisputed material facts constitute a violation                 |

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| 174 | of School Board Policy, State Board of Education Rules, and/or state   |
|-----|--|
| 174 | or federal statutes, forming a lawful basis for expulsion.   |
| 175 | or rederal statutes, forming a lawful basis for expulsion.   |
| 177 | iii Although the Reard shall make the final decision on the Superintendent's   |
| 177 | iii. Although the Board shall make the final decision on the Superintendent's<br>expulsion recommendation, an impartial volunteer hearing officer from the |
| 178 | community will preside over the hearing as authorized by Policy 4.114.   |
| 180 | <u>community will preside over the hearing as authorized by Policy 4.114.</u>  |
| 180 | A. The factual and legal issues to be addressed in the hearing and in  |
| 181 |  |
| 182 | the hearing officer's recommended order are: 1) findings of fact<br>whether the student committed the act as charged, within the                           |
| 183 | jurisdiction of the School District; and 2) conclusions of lawwhether  |
| 184 | the act constituted a violation (of School Board Policy, State Board of  |
| 185 | Education Rules, and/or state or federal statutes) which forms a   |
| 180 |  |
| 187 | lawful basis for expulsion. On these issues, the student/<br>representative may provide oral evidence or argument and                                      |
| 189 | documents, memoranda of law, or other written materials in   |
| 190 | opposition to the recommended expulsion action.  |
| 190 | opposition to the recommended expulsion action.  |
| 192 | B. Although the hearing officer cannot enter settlement negotiations or  |
| 192 | recommend mitigation of the expulsion penalty to a lesser  |
| 194 | consequence, the student will be allowed to provide oral or written  |
| 195 | evidence or argument in support of mitigating the penalty, pursuant  |
| 196 | to F.A.C. Rule 28-106.302(1), (2). If credible facts and/or legal  |
| 197 | arguments are asserted as a basis for mitigation, the recommended  |
| 198 | order should report them without making a recommendation on  |
| 199 | mitigation (as the recommended order will limit its conclusions of law   |
| 200 | to whether the violation occurred as charged and forms a lawful  |
| 200 | basis for expulsion). The Superintendent should take those reported  |
| 202 | mitigating facts or arguments into consideration when making the   |
| 203 | expulsion recommendation to the Board, and the Board may take  |
| 204 | them into consideration when acting on the recommendation.   |
| 205 | <u>_</u>   |
| 206 | 5. School Board Action on Expulsion Recommendations The School Board   |
| 207 | normally will vote during its regular monthly meeting on the Superintendent's  |
| 208 | recommendations to expel students whose cases have proceeded though the  |
| 209 | above-described process; additionally, Fla. Stat. § 1006.08(1) also allows such  |
| 210 | action at a special meeting.   |
| 211 | <u>_</u>   |
| 212 | a. After the hearing held by a hearing officer, and before the meeting where the   |
| 213 | Board will enter the final order of expulsion, students and their  |
| 214 | parents/guardian and/or representative may appear in a closed, private   |
| 215 | meeting with school board members pursuant to Policy 1.03(17), to express  |
| 216 | their views on the recommended penalty, such as if they believe mitigating   |
| 217 | circumstances contraindicate expulsion or would make a shorter term of   |
|     |  |

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218 expulsion appropriate. An individual's comments made during this closed 219 session shall be limited strictly to three (3) minutes. Comments shall be 220 limited to mitigation only. There shall be no retrial of the issues surrounding 221 the facts of the incident, which merited expulsion. The Board's vote on the 222 expulsion and entry of the final order will occur, without mentioning the 223 student's name or other personally-identifiable information, at the general 224 meeting following this closed session. 225 226 b. If the student/parent did not request a hearing, the student or 227 parent/guardian/representative will have an opportunity to express their views on the recommended penalty by making public comment at the meeting where 228 229 the Board will issue the final order. Like other speakers offering comments on 230 agenda items, such speakers can provide input and insight to the Board 231 regarding the proposed expulsion. 232 233 In considering the Superintendent's recommendation, the Board should <u>C.</u> impartially consider what, under all the circumstances, the penalty should be, 234 235 as stated in AGO 87-33. 236 237 d. After the Board votes on the expulsion in the general meeting, the 238 student/parents/guardian/representative will be notified in writing of the 239 Board's decision. 240 If the Board votes to expel, a written notice of expulsion will be mailed to 241 i. the student/parent/guardian/representative. The notice will detail the 242 length of the expulsion, that the expulsion is with services or without 243 services, and where the student will receive educational services, if 244 245 applicable. If the vote occurs more than sixty (60) calendar days after the 246 incident giving rise to the expulsion, the length of expulsion should be 247 reduced to reflect time already spent at an alternative site. 248 249 ii. If the Board votes to decline the expulsion, a notification will be sent to 250 the student/parent/guardian/representative and the student will be 251 referred to his/her respective Area Office for placement. 252 **Re-Entry after Expiration of the Expulsion** 253 6. 254 255 a. Upon the expiration of the expulsion period, the student's Area Office shall 256 place the student back into the regular education program of the School District. It is the responsibility of the student and his/her parent/guardian or 257 258 representative to contact the appropriate Area Office for placement. 259 260 b. No student, after expiration of the expulsion, shall be transitioned back to the school where the incident meriting expulsion occurred unless the principal of 261

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| 262 | the school is first notified and given the option of accepting the student back |
|-----|---|
| 263 | into that school. In accordance with the Fla. Stat. §§ 1002.20(5) and           |
| 264 | 1006.13(5), students who have been victims of certain felony offenses by        |
| 265 | other students, as well as the siblings of the student victims, may need to be  |
| 266 | kept separated from the student offender at school and during school            |
| 267 | transportation.   |
| 268 |   |
| 269 | <u>STATUTORY AUTHORITY: §§ 1001.41(2); 1001.43(1), 1006.07, 1006.09(1)(c)2.</u> |
| 270 | LAWS IMPLEMENTED: <u>§§ 1001.43(1)(e), 1002.20; 1006.07; 1006.08;</u>           |
| 271 | 1006.09(1)(c)2; 1006.13, Fla. Stat.   |
| 272 |   |
| 273 | HISTORY: NEW: / /04   |
|     |   |

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Legal Signoff:

The Legal Department has reviewed proposed Policy 5.1817 and finds it legally sufficient for development by the Board.

Attorney

Date