

POLICY 5.50

4-A I recommend the Board adopt the proposed revision to Policy 5.50, entitled "Student Records."

[Contact: Ron Armstrong, 434-8821.]

Adoption

CONSENT ITEM

- The Board approved development of this Policy on June 28, 2004. The adoption notices were duly advertised on July 5, 2004.
- This Policy revision updates the Policy and addresses several issues that commonly arise concerning student records.
- The Policy implements Florida Statute § 1002.22, State Board of Education Rule 6A-1.0955, and federal law.

POLICY 5.50
STUDENT RECORDS

- 1. Purpose.-- The Board and Superintendent affirm their responsibility for establishing student records procedures compliant with law, including Fla. Stat. § 1002.22, State Board of Education Rule 6A-1.0955, 20 U.S.C. 1232g, and 34 C.F.R. Part 99. Personnel who handle student records are responsible for being acquainted with those laws, which this Policy implements and supplements.
- 2. Annual Notice of FERPA Rights.-- An annual notice of parents' (and adult students') rights under Fla. Stat. § 1002.22, regarding student records, shall be published in the Student and Family Handbook. This annual notice shall include, but is not limited to, the following:
- a. Right of access, right of waiver of access, right to challenge and hearing
 (pursuant to Policy 5.1816), and right of privacy;
 - b. Notice of the location and availability of this Policy on education records; and
 - c. The designation of certain non-School District agency personnel as "other school officials" who may have a "legitimate educational interest" in student records information.
 - 3. Access by "Other School Officials."— Joint agreements, which provide for the exchange of information about students, may be negotiated with the Palm Beach County Health Department, the Florida Department of Health, and Rehabilitative Services Florida Department of Children and Families and other agencies in specific circumstances where agency personnel have a legitimate educational interest in students jointly served, and brought to the School Board for approval, and such agency personnel are therefore designated by the Board as "other school officials" who may have a "legitimate educational interest" in student records information, pursuant to the Board's authority under 34 C.F.R. § 99.31(a)(1); 34 C.F.R. § 99.7(3)(iii); and Fla. Admin. Code R. 6A-1.0955(6)(h).
 - a. As required Fla. Stat. § 1002.22(3)(d)2, the agreement with such agencies shall specify that the agency shall impose safeguards to limit access only to those personnel "who have legitimate educational interests in the information contained in the records." Legitimate educational interests are defined as the need to review an education record in order to fulfill the employee's professional responsibilities and complete job duties in performing an official task that requires access to information in the education records of students jointly served.
 - b. Moreover, pursuant to State Board of Education Rule 6A-1.0955(6)(g), such inter-agency agreements shall allow personally-identifiable student information

to be disclosed to such agencies "only on the condition that the party to whom the information is disclosed shall not disclose the information to any other party without prior written consent of the adult student or the parent or guardian of the pupil, as appropriate."

43

44

45

46 47

48

49

50

51

52

53

54

55

5657

58

59

60

61

62

63 64

65

66

67

68

69

70

71

72 73

74

75

76

77

- c. The scope and extent of legitimate educational interests that "other school officials" have will vary depending on the purpose of their need for access. For example, a yearbook vendor hired to publish a school's yearbook will have a very limited scope of student information in which he/she has legitimate educational interests: only the amount needed to complete the task under contract. By contrast, an attorney retained by the District to defend a case would have a much greater scope of legitimate educational interests—in many cases, it could include the entire student-records file, when such access is needed to fulfill the attorney's professional responsibility. The District has the sole authority to determine the scope of legitimate educational interests held by "other school officials."
- d. Pursuant to the Board's authority under 34 C.F.R. § 99.31(a)(1); 34 C.F.R. § 99.7(3)(iii); and Fla. Admin. Code Rule 6A-1.0955(6)(h), the District hereby designates "other school officials" who shall be deemed to have a "legitimate educational interest" in student records information.
 - i. The Board designates such "school officials" to include an administrator, supervisor, instructor, or support staff member (including health or medical staff and school police), or a School Board member, who needs to access student records information in order to carry out his or her official duties or fulfill his/her professional responsibility.
 - "Other school officials" shall also include persons such as: the District's health care partners and other governmental and social agencies jointly serving students, to the extent student records information is needed to provide and/or evaluate health services and governmental/social services to students; a person or company with whom the school has contracted or partnered to perform a special task (such as a class ring or yearbook vendor under contract with the school, or an attorney, auditor, nurse, psychologist, medical consultant, or therapist under contract with the District): a university student who is placed in a school under a Professional Development School Partnership or student-teaching internship; and a parent or student or other person serving on an official committee (such as a disciplinary or grievance committee) or assisting another school official in performing his or her tasks; or an official of a charter school of this District (to access name/address mailing labels of District students to the extent legitimately needed for recruiting purposes and only upon agreement not to redisclose the information to third parties.

79 <u>4. Transfer of Records</u>

83 84

85

86

87

90

91

92

93

94

95

96

97

98

99 100

- 80 <u>a. The school and School District will disclose education records without consent</u>
 81 <u>to officials of another school district in which a student seeks or intends to</u>
 82 <u>enroll, upon request of those officials.</u>
 - b. Federal law requires the District to "facilitate the transfer of disciplinary records, with respect to a suspension or expulsion . . . to any private or public elementary school or secondary school for any student who is enrolled or seeks, intends, or is instructed to enroll, on a full- or part-time basis, in the school." 20 U.S.C. § 7165(b).
- 5. Access by Parents and Adult Students.-- Parents and adult students shall be granted access within 30 days after receipt of a request by the institution.
 - a. Both parents' right of access will be honored by the school unless there is a binding legal document or court order, on file at the school, specifically denying the right to one or both parents.
 - b. A parent or adult student shall have the right, upon request, to be shown any record or report relating to that student and maintained by any public educational institution. However, if the record or report includes information on more than one pupil, the parent or adult student shall be entitled to receive, or be informed of, only the part of the record that pertains to the student who is the subject of the request; the other pupils' information must be redacted. A minimal fee is charged for these copies. The principal will make arrangements for access and notify the parent or eligible student of the time and place where the records may be inspected.
- 6. Access by Military Recruiters and Institutions of Higher Learning.—Because
 the School Board does not have a directory information Policy, information that
 many school districts have designated as "directory information" will be released
 only upon written parental consent. However, as part of the No Child Left Behind
 Act of 2001, Congress has required that school districts receiving assistance under
 the Elementary and Secondary Education Act of 1965 (ESEA) must give military
 recruiters access to certain directory information.
- 109 Federal law (20 U.S.C. § 7908(a)(1)) now requires that high schools "shall 110 provide, on a request made by military recruiters or an institution of higher education, access to secondary school students' names, addresses, and 111 112 telephone listings." This requirement is also found in 10 U.S.C. § 503(c)(1)(A)(ii). The information will be used for military recruiting purposes 113 and other legitimate purposes such as informing students of scholarship 114 115 opportunities at institutions of higher learning. Parental consent is not required 116 before providing the information to recruiters and institutions of colleges, 117 although parents may "opt out."

b. In accordance with those laws, military recruiters are entitled to receive the
name, address, and telephone listing of high school students, unless the
parent or student have advised the school that they do not want the student's
information to be disclosed without specific prior written consent.

- c. "A secondary school student or the parent of the student may request that the student's name, address, and telephone listing . . . not be released without prior written parental consent" to military recruiters or institutions of higher learning. 20 U.S.C. § 7908(a)(2). Therefore, If a high school student or parent does not want the school or the District to disclose one or more of these categories of information (name, address, or telephone) to military recruiters or officials of institutions of higher learning without prior written consent, the parent or student must notify the school principal in writing within 10 days after the annual distribution of the Student and Family Handbook (and the principal should also forward the request to Student Services).
- 7. Exemption from Public Records Requests.-- Student records are confidential and exempt from the Public Records Act. They cannot be obtained through public records requests. Even student records that have been redacted to obscure personally-identifiable information remain confidential and exempt from the Public Records Act, pursuant to Florida State University v. Hatton, 672 So. 2d 576, 580 (Fla. 1st DCA 1996). However, when a personnel investigative report contains any personally-identifiable student information, "all student identifying information [shall] be redacted from the report prior to it being released." Johnson v. Deluz, 29 Fla. L. Weekly D598 (Fla. 4th DCA 2004).
- 8. Production of Student Records Pursuant to a Subpoena or Court Order.-- If a
 party to litigation presents a subpoena or court order for release of student records,
 the District shall ensure that the "student's parent are notified of the order or
 subpoena in advance of compliance therewith by the educational institution or
 agency." Fla. Stat. § 1002.22(3)(d)11.
 - a. As stated in 34 C.F.R. §99.31(a)(9)(ii), the purpose of this notice is to allow the student and parents to object or seek protective action. Non-party students and parents shall receive 10 days' notice; and students and parents who are a party to the litigation shall receive 5 days' notice.
- Litigants seeking student records should bear in mind that discovery of confidential records is limited by law. The requestor of confidential records must demonstrate "extraordinary necessity" or "exceptional circumstances." See State, Department of Highway Safety and Motor Vehicles v. Krejci Company Inc., 570 So. 2d 1322, 1324-25 (Fla. 2d DCA 1990); Henderson v. Perez, 835 So.2d 390 (Fla. 2d DCA 2003). See also Florida State University v. Hatton, 672 So. 2d 576, 580 (Fla. 1st DCA 1996) (requiring a balancing test to determine whether the requestors have a legitimate need that outweighs the

students' express, substantial statutory privacy rights in the confidentiality of 158 159 student information.) 160 Moreover, if the court allows discovery of confidential records, it should take "all precaution to ensure the confidentiality of the records." Krejci Co. Inc., 570 161 For example, Fla. Admin. Code R. 6A-1.0955(6)(g)2 162 So. 2d at 1325. delineates that: "Personally identifiable information shall be disclosed only on 163 164 the condition that the party to whom the information is disclosed shall not 165 disclose the information to any other party with out prior written consent of the adult student or the parent or quardian of the pupil, as appropriate." Other 166 167 appropriate means of safeguarding the information would be: clearing the courtroom if documents are allowed to be submitted at trial; instructing jurors 168 169 not to redisclose the information, and sealing such records from public access 170 in court files. 171 172 STATUTORY AUTHORITY: § 1001.41(2); 1001.43(8); 1002.22(4), Fla. Stat; 6A-1.0955 173 SBER 174 175 LAWS IMPLEMENTED: § 1002.22, Fla. Stat.: 20 U.S.C. § 1232g; 34 C.F.R. Part 99 176 6A-1.0955 SBER. 177 178 RULE SUPPLEMENTED: State Board of Education Rule 6A-1.0955 179 180 2/18/72; 2/28/72; 1/18/78; 4/6/83; / /04 HISTORY:

4-A Board Report August 2, 2004 Page 7 of 7

Legal Signoff:	
The Legal Department has relegally sufficient for developm	iewed the proposed revision of Policy 5.50 and finds itent by the Board.
Attorney	